# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, D.C.

### UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

Federal Universal Service Support Mechanisms Fund Size
Projections for Fourth Quarter 2019

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### BEFORE THE FEDERAL COMMUNICATIONS COMMISSION WASHINGTON, D.C.

## FEDERAL UNIVERSAL SERVICE SUPPORT MECHANISMS FUND SIZE PROJECTIONS FOR FOURTH QUARTER 2019

### INTRODUCTION

The Universal Service Administrative Company (USAC) hereby submits the federal Universal Service Support Mechanisms fund size and administrative cost projections for the fourth quarter of calendar year 2019 (4Q2019), in accordance with Section 54.709 of the Federal Communications Commission's (FCC or Commission) rules.<sup>1</sup>

USAC is the not-for-profit corporation responsible for administering the federal Universal Service Fund (USF) and the following Universal Service Support Mechanisms (also referred to as "Support Mechanisms" or "Programs"): High Cost, Low Income, Rural Health Care, and Schools and Libraries.<sup>2</sup> USAC also performs the billing, collection, and disbursement functions for the Support Mechanisms.<sup>3</sup>

Upon approval of the quarterly funding requirements for the Support Mechanisms, the projected administrative expenses, and the submission of the contribution base amount, the Commission will establish a quarterly contribution factor. USAC will bill USF contributors on a monthly basis for their individual obligations based on the approved contribution factor, collect amounts owed from contributors, and distribute funds to eligible recipients based on the schedules filed herein.<sup>4</sup>

<sup>3</sup> 47 C.F.R. § 54.702(b)

<sup>&</sup>lt;sup>1</sup> 47 C.F.R. § 54.709(a)(3).

<sup>&</sup>lt;sup>2</sup> 47 C.F.R. § 54.701.

<sup>&</sup>lt;sup>4</sup> See 47 C.F.R. §§ 54.709(a)(3), 54.201, 54.203, 54.301-54.307, 54.407, 54.413, 54.515.

# ADMINISTRATIVE EXPENSES AND INTEREST INCOME PROJECTION

#### **ADMINISTRATIVE EXPENSES**

Section 54.709(a)(3) of the Commission's rules requires USAC to submit its projected quarterly budget at least 60 days prior to the start of the quarter. USAC includes any costs that can be directly attributed to the High Cost, Low Income, Rural Health Care, and Schools and Libraries Support Mechanisms in the projected administrative expenditures of each mechanism. USAC's remaining joint and common costs, including costs associated with the billing, collection, and disbursement of funds, are included in the projected administrative expenditures of the respective support mechanisms based on USAC's methodology for allocating costs submitted to the Commission.

USAC projects a consolidated budget of \$59.56 million for 4Q2019. Direct costs for all support mechanisms total \$33.80 million and are listed for each mechanism in the chart provided below. Joint and common costs (including billing, collection, and disbursement activities) total \$25.76 million and are listed in the chart below based on the allocation methodology on file with the Commission.

<sup>&</sup>lt;sup>5</sup> 47 C.F.R. § 54.709(a)(3).

<sup>&</sup>lt;sup>6</sup> On January 1, 2006, USAC implemented a revised methodology for allocating joint and common costs that was filed with the Commission on October 3, 2005. *See* Letter from D. Scott Barash, USAC, to Marlene Dortch, FCC, CC Docket Nos. 97-21 *et al.* (Oct. 3, 2005) (explaining revisions to USAC's method for allocating joint and common administrative costs among the four Universal Service Support Mechanisms).

4Q2019 Administrative Expenses (in millions) – Budgeted

USF Mechanism	Direct Costs	USAC Common Costs	Total
High Cost	\$5.01	\$8.57	\$13.58
Low Income	\$13.20	\$4.08	\$17.28
Rural Health Care	\$2.22	\$1.53	\$3.75
Schools & Libraries	\$13.37	\$11.58	\$24.95
Total	\$33.80	\$25.76	\$59.56

Appendix M01 provides USAC's administrative expenditures budget for 4Q2019.

### INTEREST INCOME PROJECTION

For 4Q2019 and in all future quarters, no interest income will be earned from the investment of cash held for the Universal Service Fund due to the transfer of all Universal Service Fund cash to the U.S. Treasury.

#### **FUND ACTIVITY**

Appendix M02 provides the fund size projections for 4Q2019. Appendices M03 and M04 provide 2019 year-to-date statements of fund activity on a cash and accrual basis, respectively.

### EFFORTS TO PREVENT AND REDUCE IMPROPER PAYMENTS

USAC has established a foundation of processes, systems, procedures, and outreach activities to prevent or reduce "improper" payments as defined by the Improper Payments Information Act of 2002 (Pub. L. No. 107-300). USAC initiated efforts, consistent with its February 28, 2008 letter to the Commission, to identify additional measures to prevent or reduce potential improper payments and to allocate the additional resources needed to

<sup>&</sup>lt;sup>7</sup> See Improper Payments Information Act of 2002, Pub. L. No. 107-300, 116 Stat 2350 (2002).

implement such measures.<sup>8</sup> Commission staff directed USAC to report its progress in implementing proposed actions to prevent or reduce improper payments and to project the anticipated administrative costs of such actions on a quarterly basis.<sup>9</sup>

The steps initiated by USAC include additional oversight and managerial controls, strengthened audit and investigative techniques, improved information technology tools, and more effective use of outreach resources. In 4Q2019, USAC will continue efforts identified and initiated during the previous years. These efforts include, but are not limited to:

#### 1. Assessing and strengthening USAC's internal controls

USAC's Internal Controls team is responsible for testing key controls of USAC's processes. USAC's Enterprise Portfolio Management Office (EPMO) tracks the completion of the remediation activities and corrective action plans for all control deficiencies developed in response to internal and external testing results. EPMO established a framework for an Enterprise Risk Management (ERM) program at USAC. The EPMO, Internal Controls, and Audit and Assurance Division (AAD) groups meet with USAC Leadership quarterly through the Risk Management Council to report on risk-related functions in the enterprise.

### 2. Strengthening audit and investigative techniques

The FCC's Office of Managing Director (OMD) directed USAC to implement an assessment program to determine the rate of improper payments made to universal service support mechanism beneficiaries to support the FCC's reporting requirements under the Improper Payments Elimination and Recovery Improvement Act (IPERIA)<sup>10</sup> and to assess

<sup>&</sup>lt;sup>8</sup> See Letter from D. Scott Barash, Acting Chief Executive Officer, USAC, to Anthony Dale, FCC Managing Director (Feb. 28, 2008) (concerning suggested additional steps to reduce or prevent improper payments).

<sup>&</sup>lt;sup>9</sup> See Letter from Anthony Dale, FCC Managing Director, to D. Scott Barash, Acting Chief Executive Officer, USAC (Aug. 18, 2008).

<sup>&</sup>lt;sup>10</sup> See Improper Payments Elimination and Recovery Improvement Act of 2012, Pub L. No. 112-248, 126 Stat. 2390 (2013). On January 10, 2013, the Improper Payment Elimination and Recovery Improvement Act (IPERIA) was signed into law.

universal service support mechanism beneficiary compliance with FCC regulations.<sup>11</sup> USAC successfully implemented an assessment program, known as the Payment Quality Assurance (PQA) Program, in August 2010.

The FCC also directed USAC to establish a comprehensive support mechanism Beneficiary and USF contributor audit program, which is known as BCAP ("Beneficiary and Contributor Audit Program"). Audits occurring under BCAP are performed using USAC's AAD internal staff and external audit firm resources, upon approval from OMD.

In mid-2013, AAD and OMD staff began discussions on the development of a new audit plan that would address fiscal years 2014 and 2015. The audit plan was developed to cover audits announced beginning October 1, 2013 through December 31, 2015. In late 2014, the external portion of the BCAP began by issuing contracts to audit firms to perform audits. Contracts were awarded to eight firms to perform audits in all of the programs and contributor revenue. One of the firms performed contributor revenue audits, however the related contract ended in July 2018 and the contributor revenue audits are now being performed by AAD staff. The charts below reflect audits that are performed both by AAD and the external audit firms. As of June 30, 2019, the status of BCAP 2014 - 2015 is as follows:

				Will Not
Program	Planned	Completed	In Process	Initiate
Contributor Revenue	51	43	0	8
High Cost	100	91	2	7
Low Income	80	77	0	3
Schools & Libraries	145	130	0	15
Rural Health Care	31	27	1	3
Total	407	368	3	36

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<sup>&</sup>lt;sup>11</sup> Letter from Steven Van Roekel, FCC Managing Director, to Scott Barash, USAC Acting Chief Executive Officer (Feb. 12, 2010) (discussing the implementation of the Improper Payments Information Act of 2002 (IPIA) assessment program and companion audit program). Although not subject to IPERIA, USF contributor compliance with FCC regulations is assessed as part of the Beneficiary and Contributor Audit Program (BCAP).

AAD did not initiate 36 of the 407 planned audits. These 36 planned audits were selected using a primarily random selection process. Prior to commencing these audits, AAD moved to a risk-based audit selection mechanism and, thus, decided to direct its limited resources to auditees that were selected using risk-based criteria.

In mid-2015, AAD staff began working with FCC OMD and Wireline Competition Bureau (WCB) staff on the development of a new audit plan with an improved ability to detect and deter non-compliance with program rules. The design of this audit program is intended to reduce the burden on lower risk entities and improve the return on investment in audit. The plan was finalized in early 2016 and announcements began in 4Q2016. The status of BCAP 2016 as of June 30, 2019 is as follows:

				Will Not
Program	Planned	Completed	In Process	Initiate
Contributor Revenue	22	21	0	1
High Cost	51	46	2	3
Low Income	37	36	0	1
Schools & Libraries	74	65	3	6
Rural Health Care	25	24	1	0
Total	209	192	6	11

AAD did not announce 11 of the audits in the plan noted above for the following reasons:

- One contributor audit was terminated from the BCAP 2016 plan then later added to the BCAP 2018 audit plan.
- Three High Cost audits were terminated as the carriers did not receive Connect America Funds.
- One Lifeline audit was not performed because the carrier is no longer in business.

 Six Schools and Libraries audits were not announced; one due to flooding in Louisiana because the school was nearly under water and the remaining five audits were carried forward to the BCAP 2017 audit plan.

Consistent with prior audit plan development, USAC in coordination with FCC OMD and WCB staff worked together to develop the Fiscal Year 2017 and 2018 audit plans. The status of BCAP 2017 as of June 30, 2019 is as follows:

Program	Planned	Completed	In Process	Will Not Initiate
Contributor Revenue	20	15	3	2
High Cost	35	12	18	5
Low Income	42	37	2	3
Schools & Libraries	60	44	22	3
Rural Health Care	3	0	3	0
Total	160	108	48	13

AAD performed more Schools and Libraries audits than the number specified in the BCAP 2017 audit plan for the following reasons:

- Five Schools and Libraries audits from the BCAP 2016 plan were carried forward.
- Three Schools and Libraries audits were targeted.
- One Schools and Libraries audit was initiated based on the findings of another audit.
   AAD did not announce 13 of the audits in the plan noted above for the following reasons:
  - Two Contributor Revenue audits were not announced due to redirecting AAD staff to support other AAD work and having one less full time equivalent head count.
  - Five High Cost audits were not announced. Three audits were terminated as the carriers requested a waiver from the FCC to delay their build out obligations. Two audits were carried forward to the BCAP 2018 audit plan.
  - Three Low Income audits were not announced.

Three Schools and Libraries audits were terminated or not announced. One audit
was terminated when the beneficiary cancelled the FRNs for the funding year under
audit. One audit was terminated as requested by the FCC OIG. One audit was not
announced.

The status of BCAP 2018 as of June 30, 2019 is as follows:

Program	Planned	Completed	In Process	Will Not Initiate
Contributor Revenue	8	0	4	4
High Cost	3	0	0	3
Low Income	11	0	11	0
Schools & Libraries	21	3	17	1
Rural Health Care	0	0	0	0
Total	43	3	32	8

AAD did not announce 8 of the audits in the plan noted above for the following reasons:

- Four Contributor Revenue audits were not announced due to USAC ending an
  external audit firm contract early, decreasing the resources to complete the original
  audit plan.
- Three High Cost audits will be carried forward to the BCAP 2019 audit plan.
- One Schools and Libraries audits will be carried forward to the BCAP 2019 audit plan.

In mid-2018, AAD staff began working with FCC OMD and WCB staff on the development of a new audit plan for Fiscal Year 2019 that incorporated a hybrid approach for selecting beneficiaries and contributors for audit. The selection methodology is based on a combination of high risk factors, high dollar, random selection, and targeted entities selected as a result of whistleblower allegations. The design of this audit program is intended to diversify the entities audited, and to identify non-compliance issues that may not have been identified as risk factors in prior audit plans. The audit plans for the Contributor

Revenue, Low Income, Schools and Libraries, and Rural Health Care programs were finalized in early 2019, and announcements began in 1Q2019. The High Cost plan is undergoing management reviews and has not been finalized as of 1Q2019. The status of BCAP 2019 as of June 30, 2019 is as follows:

				Will Not
Program	Planned	Completed	In Process	Initiate
Contributor Revenue	9	0	4	0
High Cost	24	0	0	0
Low Income	5	0	0	0
Schools & Libraries	59	0	9	0
Rural Health Care	20	0	0	0
Total	117	0	13	0

As noted above, USAC implemented the PQA Program in 2010 to test improper payments and compliance with FCC regulations. The testing results for the most recent two years are noted below. Using a statistically drawn sample, support mechanism disbursements are selected each month and reviewed to verify that payments were made at the correct amount in accordance with FCC rules. The table below summarizes the error rates noted and the improper payment amounts for each program for calendar year 2017 and 2016 disbursements:

	2	2017	20	016
		Estimated		Estimated
	Estimated	Improper	Estimated	Improper
	Improper	Payment	Improper	Payment
Support	Payment	Amount	Payment	Amount
Mechanism	Rate	(millions)	Rate	(millions)
High Cost	0.03%	\$1.20	0.05%	\$2.50
Low Income	18.47%	\$227.02	21.93%	\$336.39
Schools and Libraries	2.59%	\$67.99	4.34%	\$103.51

Payments made from the Rural Health Care Program were not tested as the Rural Health Care Program was deemed low risk for calendar years 2017 and 2016; however, the Rural Health Care Program is subject to PQA testing for calendar year 2018. Testing of

calendar year 2018 disbursements began in 4Q2018 with estimated completion during early 4Q2019.

### 3. <u>Improving information technology tools</u>

USAC has undertaken a systematic review of the capabilities of its current financial systems to determine whether additional functionality can be added to improve financial operations, and has made several improvements to its financial systems and is working on other systems enhancement initiatives.

#### 4. Expanding and enhancing outreach and education

In the last quarter, USAC conducted extensive outreach, including:

- High Cost outreach activities focused on helping carriers navigate the annual July 1 Form 481/690 filing deadlines, with multiple email reminders and phone calls, a webinar, updated training materials (user guide, FAQ, training videos, etc.), and ongoing customer service and call center support. High Cost also announced the release of CAF Map version 2.0 in a presentation at the NTCA Legislative and Policy Conference in April;
- The Rural Health Care Program conducted outreach to program participants regarding the Funding Year 2019 Filing Window close, FCC Order 19-45, soliciting feedback on resources, and in-person trainings at rural health conferences;
- Schools and Libraries Program outreach included monthly and mid-month stakeholder calls to participants and tribal audiences, updating FCC Form 470 guidance materials for Funding Year 2020, and conducting two webinars for applicant and service provider audiences;

- The Lifeline Program soft launched the National Verifier in 11 additional states
  and introduced the Representative Accountability Database to stakeholders,
  opening registration to representatives and trained service providers in June.
   Concurrently, Lifeline conducted outreach to industry and tribal stakeholders to
  share program updates; and
- The Contributors team outreached to companies that failed to file the FCC Form 499-A through email, postal, and direct phone call channels. The team also conducted outreach reminding filers to submit the FCC Form 499-Q and provided general guidance for filers through the quarterly newsletter and webinars.

USAC conducted 21 webinars: one webinar for High Cost participants, three monthly webinars for Lifeline carriers, 11 webinars for the National Verifier service providers, one webinar for consumer advocates on the National Verifier, two webinars for Schools and Libraries audiences, one webinar for Rural Health Care participants, and two webinars for Contributors.

### FUNDING REQUIREMENTS

### HIGH COST SUPPORT MECHANISM

Appendix HC01 provides projected High Cost Support by State by Study Area for 4Q2019. HC01 also provides the projected amount of individual company support, and projected per-month amounts for the components of High Cost support that each Eligible

Telecommunications Carrier (ETC)<sup>12</sup> may be eligible to receive. HC02 provides the total projected amount of annualized High Cost Support for 4Q2019 for each state.

#### **CONNECT AMERICA FUND PHASE II**

The FCC released an Order on June 10, 2014 adopting rules, among other things, to institute the foundation for the award of Phase II (model-based) support through a competitive bidding process in price cap areas where the price cap carrier declines the offer of model-based support. The Order also permits price cap carriers that decline model-based support to participate in the 2016 competitive bidding process. On April 29, 2015, the FCC released a Public Notice announcing the offers of model-based Phase II support to price cap carriers to fund voice and broadband-capable networks in their service areas. The total offer is \$1.675 billion annually, for six calendar years, 2015-2020. Next, on June 16, 2015, the Bureau released a Public Notice announcing acceptance by Frontier Communications of model-based support for each of the 28 states it serves. For states where their model-based support is greater than Phase I Frozen support, Frontier elected to receive the lump sum payment associated with prior months that reflects the difference between Phase II model support and Phase I Frozen support. Finally in August 2015, the Bureau released public notices for Consolidated Communications, AT&T, CenturyTel, Inc. dba CenturyLink, Cincinnati Bell, Fairpoint Communications, Inc., Hawaiian Telecom, Inc.,

<sup>&</sup>lt;sup>12</sup> See 47 C.F.R. § 54.1310; 47 C.F.R. §§ 54.301-54.303.

<sup>&</sup>lt;sup>13</sup> See generally Connect America Fund Omnibus Order and FNPRM, WC Docket Nos. 10-90 et al., Report and Order, Declaratory Ruling, Order, Memorandum Opinion and Order, Seventh Order on Reconsideration, and Further Notice of Proposed Rulemaking, 29 FCC Rcd 7051 (2014) (CAF Omnibus Order).

<sup>&</sup>lt;sup>14</sup> *Id.* at 7062-7063, para. 37.

<sup>&</sup>lt;sup>15</sup> See Wireline Competition Bureau Announces Connect America Phase II Support Amounts Offered to Price Cap Carriers to Expand Rural Broadband, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 3905 (2015).

<sup>&</sup>lt;sup>17</sup> See Wireline Competition Bureau Authorizes Frontier Communications Corporation to Receive \$283 Million in Connect America Phase II Support to Serve 1.3 Million Rural Americans in 28 States, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 6310 (2015).

Micronesian, and Windstream Corporation for announcement of acceptance of model-based support. 18

For 4Q2019, total CAF Phase II projected support is estimated to be \$379.42 million. Total annual 2019 CAF Phase II support is estimated to be \$1,517.67 million.

Appendix HC12 provides projected CAF Phase II Support by State by Study Area for 4Q2019.

#### CONNECT AMERICA FUND PHASE II AUCTION

The Wireline Competition Bureau released a Public Notice on August 28, 2018 announcing the winners of the Connect America Find Phase II auction. For 4Q2019, total CAF Phase II auction projected support is estimated to be \$37.21 million.

#### CONNECT AMERICA FUND/INTERCARRIER COMPENSATION SUPPORT

In the *USF/ICC Transformation Order*, the FCC adopted a transitional recovery mechanism with an effective date of July 1, 2012 to facilitate incumbent carriers' gradual transition away from intercarrier compensation (ICC) revenues.<sup>20</sup> Eligible incumbent carriers may receive additional support through this recovery mechanism.

For 4Q2019, total CAF/ICC Support is estimated to be \$97.77 million. Total annual CAF/ICC Support is estimated to be \$391.08 million. Appendix HC10 provides projected CAF/ICC Support by State by Study Area for 4Q2019.

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<sup>&</sup>lt;sup>18</sup> See Wireline Competition Bureau Authorizes Windstream to Receive Over \$ 174 Million in Connect America Phase II Support in 17 States, WC Docket No. 10-90, Public Notice, 30 FCC Rcd 8245 (2015); Wireline Competition Bureau Authorizes Fairpoint to Receive Over \$37 Million in Connect America Phase II Support in 14 States, WC Docket No. 10-90, 30 FCC Rcd 8245 (2015); Wireline Competition Bureau Authorizes the Micronesian Telecommunications Corporation to Receive Over \$2.5 Million and Hawaiian Telecom, Inc. to Receive Over \$ 4 Million in Connect America Phase II Support, WC Docket No. 10-90, 30 FCC Rcd 8471 (2015); Wireline Competition Bureau Authorizes Additional Cap Carriers to Receive Almost \$950 Million in Phase II Connect America Support et al., WC Docket No. 10-90, Public Notice, 30 FCC Rcd 8577 (2015).

 <sup>19</sup> See Connect America Fund Phase II Auction (Auction 903) Closes Winning Bidders Announced FCC Form 683 Due October 15, 2018,
 WC Docket Nos. 10-90 et al., Public Notice, 29 FCC Rcd 7051 (2018).
 20 See 47 C.F.R. 

§ 54.304(b).

#### RURAL BROADBAND EXPERIMENTS

On July 11, 2014, the FCC adopted the Rural Broadband Experiments (RBE) Order to advance the deployment of voice and broadband networks in high-cost areas and help design the Phase II competitive bidding process and Remote Areas Fund.<sup>21</sup> The FCC established a budget of \$100 million over ten years for funding experiments in price cap areas that are not served by unsubsidized competitors.<sup>22</sup>

For 4Q2019, total RBE support is estimated to be \$0.74 million, all of which will be paid from cash reserved in the High Cost account. Thus, there is no 4Q2019 collection requirement for RBE. Appendix HC13 provides projected RBE Support by State by Study Area for 4Q2019.

#### MOBILITY FUND PHASE I

In accordance with the Public Notice issued by the Wireline Competition Bureau on November 1, 2017, Mobility Fund Phase I support of \$23.65 million for 4Q2019 will be paid with funds available in the High Cost account; thus, there is no 4Q2019 collection requirement for Mobility Fund Phase I.<sup>23</sup> Appendix HC11 provides projected Mobility Fund Phase I Support by State by Study Area for 4Q2019.

#### RATE-OF-RETURN CARRIERS

Rate-of-return carriers not affiliated with price cap carriers may continue to receive legacy High Cost Program support and may receive CAF support to offset lost ICC revenues.<sup>24</sup> On March 30, 2016, the FCC released the *Rate-of-Return Reform Order* setting

<sup>&</sup>lt;sup>21</sup> See Connect America Fund, ETC Annual Reports and Certifications, WC Docket No. 10-90 et al., Report and Order and Further Notice of Proposed Rulemaking, 29 FCC Rcd 8769 (2014) (Rural Broadband Experiments Order).

<sup>&</sup>lt;sup>22</sup> See id. at 8772, para. 9.

<sup>&</sup>lt;sup>23</sup> See Wireline Competition Bureau Provides Guidance to the Universal Service Administrative Company Regarding the High-Cost Universal Services Mechanism Budget, WC Docket No. 10-90, Public Notice, 32 FCC Rcd 9243 (WCB 2017).

<sup>&</sup>lt;sup>24</sup> See USF/ICC Transformation Order, 26 FCC Rcd at 17740, para. 206.

forth two distinct paths for rate-of-return carriers: (1) voluntary election of model support or (2) support based on existing mechanisms as modified to include broadband.<sup>25</sup> Furthermore, the Order set a budget of \$2 billion per year and up to an additional \$150 million annually from existing high-cost reserves for the voluntary path to the model.<sup>26</sup> In the December 2018 Rate-of-Return Reform Order, released on December 13, 2018, the FCC eliminated the overall \$2 billion budget for rate-of-return carriers and established a new budget for legacy carriers.<sup>27</sup>

The December 2018 Rate-of-Return Reform Order directed USAC to reimburse carriers for support reductions related to the budget control mechanism in place during July 1, 2018 through December 31, 2018.<sup>28</sup> This reimbursement totals \$132.32 million, which USAC is collecting over two quarters (3Q2019 and 4Q2019). USAC will collect \$66.16 million related to this mitigation in 4Q2019.

Appendix HC15 provides the rate-of-return budget control projected support amounts due to the budget control mechanism for 4Q2019.

### HIGH COST LOOP SUPPORT (INCLUDING SAFETY NET ADDITIVE AND SAFETY VALVE SUPPORT)

HCL support is calculated based on the results of the annual collection of 2012 incumbent local exchange carrier (LEC) loop cost and expense adjustment data that was submitted to the FCC and USAC on October 1, 2013.<sup>29</sup> Growth in total HCL support for rural carriers is limited under Section 54.1302 of the Commission's rules to the current level

<sup>&</sup>lt;sup>25</sup> See generally Rate-of-Return Reform Order, 31 FCC Rcd 3087.

<sup>&</sup>lt;sup>26</sup> See id. at 3090-91, para. 4.

<sup>&</sup>lt;sup>27</sup> See Connect America Fund et al., WC Docket Nos. 10-90 et al., Report and Order, Further Notice of Proposed Rulemaking, and Order on Reconsideration, FCC 18-176, para. 79, 84 (2018) (December 2018 Rate of Return Reform Order

<sup>&</sup>lt;sup>29</sup> Universal Service Fund (USF) 2012 Submission of 2011 Study Results (filed Oct. 1, 2012) (USF Data Submission).

of funding increased yearly by the annual growth in supported rural loops.<sup>30</sup> The Rural Task Force (RTF) Order increased HCL support for rural carriers effective July 1, 2001.<sup>31</sup>

Rural HCL support for calendar year 2019 will be less than the level of payments for 2018 because of a rural growth factor of negative 2.3893 percent. Rural HCL support for calendar year 2019, therefore, is capped at \$573.3 million. This capped amount reflects reductions pursuant to the *USF/ICC Transformation Order*, which was adjusted by NECA in the first quarter of 2012 to exclude price cap local exchange carriers and their rate-of-return affiliated study areas.

The *RTF Order* provided SNA support above the HCL cap for carriers that make significant investment in rural infrastructure in years in which HCL is capped.<sup>32</sup> To receive support, a rural carrier must show that growth in telecommunications plant in service (TPIS) per loop is at least 14 percent greater than the study area's TPIS per loop in the prior year.<sup>33</sup> Pursuant to the *USF/ICC Transformation Order*, SNA was planned to be phased down over a two-year period, and no SNA support will be provided for carriers whose costs are incurred after 2009.<sup>34</sup> In June 2014, the Commission issued an order allowing carriers that would have qualified for SNA based on increased investment – an increase of at least 14 percent in their total TPIS in 2010 or 2011 – to receive such support.<sup>35</sup> Beginning in 1Q2018, SNA support was phased out, thus there is no projected SNA supported.

<sup>&</sup>lt;sup>30</sup> 47 C.F.R § 54.1302(a); see also 47 C.F.R. § 54.1303.

<sup>&</sup>lt;sup>31</sup> Federal-State Joint Board on Universal Service et al., CC Docket Nos. 96-45 et al., Fourteenth Report and Order, Twenty-Second Order on Reconsideration, and Further Notice of Proposed Rulemaking, and Report and Order, 16 FCC Rcd 11244 (2001) (RTF Order).

 $<sup>^{32}</sup>$  Id. at 11276-81, paras. 77-90; see also 47 C.F.R.  $\S$  54.1304.  $^{33}$  Id

<sup>&</sup>lt;sup>34</sup> See USF/ICC Transformation Order, 26 FCC Rcd at 17758, para. 252.

<sup>&</sup>lt;sup>35</sup> See Connect America Fund et al., WC Docket Nos. 10-90 et al., Report and Order, Declaratory Ruling, Order, Memorandum Opinion and Order, Seventh Order on Reconsideration, and Further Notice of Proposed Rulemaking, 29 FCC Red 7051, 7087-90, paras. 105-115 (2014).

For 4Q2019, projected HCL support is \$141.31 million, which includes \$1.08 million for SVS. Total annual 2019 HCL support is projected to be \$565.25 million.

Appendix HC05 provides projected monthly HCL support payments by State by Study Area for 4Q2019. Appendix HC06 displays projected SVS payments by State by Study Area for 4Q2019.

#### ALASKA PLAN SUPPORT

In the *Alaska Plan Order*, the FCC approved for Alaska rate-of-return carriers to receive frozen support for 10 years and be obligated to offer voice and broadband services at specified speeds to a specified number of locations while meeting certain service obligations.<sup>36</sup>

For 4Q2019, projected Alaska Plan Support is \$32.08 million. Total annual 2019 Alaska Plan Support is projected to be \$128.31 million. Appendix HC04 provides 4Q2019 projections for Alaska Plan Support by State by Study Area.

#### CONNECT AMERICA BROADBAND LOOP SUPPORT

Connect America Broadband Loop Support (CAF BLS) replaces what was previously known as Interstate Common Line Support (ICLS).<sup>37</sup> The FCC made modifications to modernize ICLS rules to provide support in situations where the customer no longer subscribes to traditional regulated local exchange voice service.<sup>38</sup> CAF BLS will provide support for broadband-capable loops, regardless of whether the customer chooses traditional voice, bundle of voice and broadband, or only broadband.<sup>39</sup>

For 4Q2019, CAF BLS is projected to be \$259.49 million and total annual 2019 CAF BLS is estimated to be \$987.22 million.

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<sup>&</sup>lt;sup>36</sup> See WC-Docket Nos. 10-90 and 16-271 DA 16-425

<sup>&</sup>lt;sup>37</sup> See Rate-of-Return Reform Order, 31 FCC Rcd at 3091, para. 5.

<sup>&</sup>lt;sup>38</sup> *Id*.

<sup>&</sup>lt;sup>39</sup> *Id*.

Appendix HC08 provides USAC's 4Q2019 projections of CAF BLS by State by Study Area and Appendix HC09 provides USAC's 4Q2019 projections of CAF BLS by State. Appendix HC16 provides USAC's 4Q2019 projections of the CAF BLS true-up by State by Study Area.

### ALTERNATIVE CONNECT AMERICA MODEL (A-CAM)

Alternative Connect America Model (A-CAM) allows carriers the option of electing a set amount of monthly support over 10 years, or remaining with a reformed version of legacy support mechanisms with CAF-BLS and HCL support. The initial November 1, 2016 carrier election led to a high demand for A-CAM support. Thus, additional steps were taken by FCC to address the increased demand.

Those steps included allocating an additional \$50 million annually to the A-CAM budget, and making revised offers to 191 carriers that previously elected A-CAM. The methodology used to calculate the revised offers reduces support by varying percentages based on how many locations in a carrier's eligible service territory still lack access to broadband speeds of 10 megabits per second downstream and 1 megabit per second upstream.

On March 23, 2018, the FCC released the 2018 Rate-of-Return Reform Order, which directed USAC to offer additional A-CAM support up to \$146.10 per location to all carriers that accepted revised offers of model-based support. 40 The FCC estimated this additional support would increase the A-CAM budget by approximately \$36.50 million annually.

For 4Q2019, A-CAM is projected to be \$144.25 million, of which \$53.25 million will be paid from funds available in the High Cost account. Appendix HC14 provides

Alternative Connect America Cost Model Support Projected by State by Study Area for

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<sup>&</sup>lt;sup>40</sup> See 2018 Rate-of-Return Reform Order, FCC 18-29, at 31, para. 66.

4Q2019.

#### **REVISED A-CAM**

On December 13, 2018, the FCC released the *December 2018 Rate-of-Return Order*, which authorized revised model offers of up to \$200.00 per location to all existing A-CAM carriers.<sup>41</sup> The FCC released the revised support amounts via Public Notice.<sup>42</sup> Carriers will have forty-five (45) days to confirm that they accept the revised offer.<sup>43</sup>

For 4Q2019, Revised A-CAM support is projected to be \$16.73 million. This is reflected in the Appendix HC14 as part total projected support by Study Area.

#### A-CAM II

On December 13, 2018, the FCC released the *December 2018 Rate-of-Return Order*, which directed the FCC to make model offers of up to \$200.00 per location to all legacy rate-of-return carriers that did not previously elect model support or support pursuant to the Alaska Plan.<sup>44</sup> To implement the increase, the FCC will release a Public Notice with the support amounts. Carriers will then have forty-five (45) days to confirm that they accept the offer.

For 4Q2019, A-CAM II support is projected to be \$43.84 million. In addition, A-CAM II support will be trued-up retroactively to its January 1, 2019 effective date. This true-up totals \$87.68 million, which USAC is collecting over two quarters (3Q2019 and 4Q2019). USAC will collect \$43.84 million for this true-up in 4Q2019.

<sup>41</sup> See Id, para. 20.

<sup>&</sup>lt;sup>42</sup> See Wireline Competition Bureau Announces Offers of Revised A-CAM Support Amounts and Deployment Obligations to Authorized A-CAM Companies to Expand Rural Broadband, WC Docket No. 10-90, Public Notice, DA 19-115 (WCB 2019).

<sup>&</sup>lt;sup>43</sup> See Id.

<sup>44</sup> See Id., para. 34.

<sup>&</sup>lt;sup>45</sup> See Id., para. 58.

#### PRICE CAP CARRIERS

For 4Q2019, total frozen high cost support for price cap carriers is estimated to be \$30.57 million and total annual 2019 frozen high cost support for price cap carriers is estimated to be \$122.28 million. Appendix HC07 provides frozen high cost support for price cap carriers by State by Study Area for 4Q2019.

#### COMPETITIVE ELIGIBLE TELECOMMUNICATIONS CARRIERS

The *USF/ICC Transformation Order* transitioned existing Competitive Eligible

Telecommunications Carriers (CETCs) support to the CAF over a five-year period

beginning January 1, 2012. 46 For the transition, the FCC set each CETC's baseline support

at its total 2011 support in a given study area, or an amount equal to 3,000 times the number

of reported lines as of year-end 2011, whichever was lower. 47 That monthly baseline amount

was provided from January 1, 2012 to September 30, 2012. 48 Beginning July 1, 2012, each

CETC's support was reduced by 20 percent for each July to June time period. 49 However,

consistent with FCC rules, since Mobility Fund Phase II was not implemented by September

30, 2014, CETC support was not be subject to an additional 20 percent reduction in support

beginning July 2014. 50 The implementation date of Mobility Fund Phase II is yet to be

determined.

For 4Q2019, total frozen high cost support for CETCs is \$118.18 million, which includes \$0.11 million for Standing Rock 4Q2019 High Cost Program support. Total annual 2019 frozen high cost support for CETCs, including Standing Rock, is estimated to be \$472.72 million.

<sup>46</sup> See id. at 17830, para. 513.

<sup>&</sup>lt;sup>47</sup> See id. at 17831, para. 515.

<sup>&</sup>lt;sup>48</sup> See id.

<sup>&</sup>lt;sup>49</sup> See id.

<sup>&</sup>lt;sup>50</sup> USF/ICC Transformation Order, 26 FCC Rcd at 17831, para. 515; see also 47 C.F.R. § 54.307.

Appendix HC07 provides frozen high cost support for CETCs by State by Study Area for 4Q2019. Appendix HC03 provides 4Q2019 projections for Standing Rock Support by State by Study Area.

#### HIGH COST SUPPORT MECHANISM SUMMARY

The 4Q2019 High Cost Support Mechanism funding requirements are projected as follows: \$141.31 million for HCL support, \$259.49 million for CAF BLS, \$30.57 million for frozen Price Cap Carrier Support, \$379.42 million for CAF Phase II, \$37.21 million for CAF Phase II Auction, \$118.18 million for frozen CETC Support, \$97.77 million for CAF/ICC Support, \$32.08 million for Alaska Plan Support, \$91.00 million for A-CAM, \$16.73 million for Revised A-CAM, \$87.68 million for A-CAM II, and \$66.16 million for Budget Control Mechanism Mitigation. This results in base projected demand of \$1,357.60 million.

The following funding requirements will be paid from funds available in the High Cost account: Rural Broadband Experiments (\$0.74 million), Mobility Fund Phase I (\$23.65 million), and incremental A-CAM support (\$53.25 million).

The total fund requirement of \$1,357.60 million is adjusted as follows: decreased by prior period adjustments of \$7.23 million<sup>51</sup> and increased by administrative costs of \$13.58 million; resulting in a total projected 4Q2019 funding requirement for the High Cost Support Mechanism of \$1,363.95 million.

<sup>&</sup>lt;sup>51</sup> Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, bad debt, and administrative expenses.

#### LOW INCOME SUPPORT MECHANISM

#### LIFELINE SUPPORT

ETCs providing Lifeline support are entitled to receive funding for the waiver of charges and reduced rates provided to qualified low-income subscribers.<sup>52</sup> In the Lifeline Reform Order, all non-tribal Lifeline support was set to a flat rate of \$9.25 for all subscribers equally, regardless of whether they subscribe to wireline or wireless Lifeline service. 53 As established in the Tribal Order, tribal support makes available each month up to an additional \$25 per low-income subscriber to eligible residents of tribal lands. 54 The 2016 Lifeline Order extended Lifeline support to broadband services and adopted a phase-down of support for voice-only service beginning in 2019.<sup>55</sup>

For 4Q2019, USAC projects \$253.55 million will be required for Lifeline support.

#### LINK-UP SUPPORT

Link-Up support is available for ETCs that provide support on tribal lands, but is limited to those ETCs receiving High Cost Program support.<sup>56</sup> ETCs may claim a 100 percent reduction up to \$100 of the customary charge for commencing telephone service for a single telecommunication connection at a subscriber's principal place of residence.<sup>57</sup>

For 4Q2019, USAC projects that \$0.04 million will be required for Link-Up support.

<sup>&</sup>lt;sup>52</sup> 47 C.F.R. §§ 54.401-54.417.

<sup>&</sup>lt;sup>53</sup> See Lifeline and Link Up Reform and Modernization et al., WC Docket Nos. 11-42 et al., CC Docket No. 96-45, Report and Order and Further Notice of Proposed Rule Making, 27 FCC Rcd 6656, 6683, para. 58 (2012) (Lifeline Reform Order). <sup>54</sup> See 47 C.F.R. § 54.400(e); Federal-Joint Board on Universal Service et al., CC Docket 96-45, Twenty-Fifth Order on Reconsideration, Report and Order, Order, and Further Notice of Proposed Rulemaking, 18 FCC Rcd 10958 (2003) (Tribal Order). On August 31, 2000, the FCC stayed the implementation of the federal Lifeline and Link-up rule amendments only to the extent that they apply to qualifying low-income consumers living near reservations.

<sup>55</sup> See Lifeline and Link Up Reform and Modernization, et al., WC Docket Nos. 11-42, Third Report and Order and Further Report and Order, and Order on Reconsideration, 31 FCC Rcd 3962, 3985-87, paras. 62-66 (2016) (2016 Lifeline Order). <sup>56</sup> See id. at 6767, para. 254.

<sup>&</sup>lt;sup>57</sup> 47 C.F.R. § 54.413(a)(1).

#### LOW INCOME SUPPORT MECHANISM SUMMARY

The estimated 4Q2019 Low Income Support Mechanism funding requirements are projected as follows: \$253.55 million for Lifeline and \$0.04 million for Link-Up, resulting in total of \$253.59 million.

The total fund requirement of \$253.59 million is adjusted as follows: decreased by prior period adjustment of \$20.62 million<sup>58</sup> and increased for administrative costs of \$17.28 million; resulting in a total projected 4Q2019 funding requirement for the Low Income Support Mechanism of \$250.25 million.

Appendix LI01 provides projected Low Income support amounts by State and Study Area for 4Q2019.<sup>59</sup> LI03 provides a list of ETCs for 2Q2019.<sup>60</sup> LI04 provides detail on company specific Low Income disbursement amounts for 2Q2019. LI05 provides detail on annual company-specific Low Income support claimed by state and company for January 2016 through June 2019. LI06 provides historical data of monthly support amounts claimed by ETCs from January 1998 through June 2019. LI07 provides detail on Low Income support claimed by state or jurisdiction for January 2016 through June 2019. LI08 and LI09 provide subscriber and beneficiary information by state or jurisdiction for Lifeline and Link-Up support, respectively, for January 2019 through June 2019.

### RURAL HEALTH CARE SUPPORT MECHANISM

In the 2018 Rural Health Care Program Funding Cap Order, the Commission amended its rules to allow unused funds from previous funding years to be carried forward for use in

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<sup>&</sup>lt;sup>58</sup> Prior period adjustments reconcile projections to actual results and include adjustments for billings, disbursements, interest income, bad debt, and administrative expenses.

<sup>&</sup>lt;sup>59</sup> Companies that are no longer ETCs have been removed from LI01.

<sup>&</sup>lt;sup>60</sup> Companies that are no longer ETCs have been removed from LI03.

subsequent funding years, beginning in Funding Year 2018.<sup>61</sup> On an annual basis, unused funds will be made available in the second quarter of each calendar year for use in the next full funding year of the Rural Health Care Program.<sup>62</sup>

In the 2018 Rural Health Care Program Funding Cap Order, the Commission also required USAC to file quarterly estimates of unused funds that will be available for carryover in subsequent funding years.<sup>63</sup> The following is a summary of estimated unused funds as of June 30, 2019 for Funding Years 2008 through 2018. Funding years prior to Funding Year 2008 are closed.

### **FUNDING YEAR 2008**

Funding Year 2008 began on July 1, 2008 and ended on June 30, 2009. Balances as of June 30, 2019 are as follows:

Funding Year 2008	Amounts in Millions
Amount Authorized and Actually Collected	\$205.92
Amount Carried Forward / Backward	(\$124.97)
Amount Authorized for Disbursement	(\$80.95)
Reserve for Outstanding Obligations	\$0.00
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH03.

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<sup>&</sup>lt;sup>61</sup> Promoting Telehealth in Rural America, WC Docket No. 17-310, Report and Order, FCC 18-82, para. 25 (2018) (2018 Rural Health Care Program Funding Cap Order).

<sup>62</sup> Id., para. 27.

<sup>63</sup> *Id.*, para. 26.

### FUNDING YEAR 2009

Funding Year 2009 began on July 1, 2009 and ended on June 30, 2010. Balances as of June 30, 2019 are as follows:

Funding Year 2009	Amounts in Millions
Amount Authorized and Actually Collected	\$211.02
Amount Carried Forward / Backward	\$145.12
Amount Authorized for Disbursement	(\$354.56)
Reserve for Outstanding Obligations	(\$0.32)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	(\$1.26)
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH06.

### FUNDING YEAR 2010

Funding Year 2010 began on July 1, 2010 and ended on June 30, 2011. Balances as of June 30, 2019 are as follows:

Funding Year 2010	Amounts in Millions
Amount Authorized and Actually Collected	\$87.39
Amount Carried Forward / Backward	(\$0.01)
Amount Authorized for Disbursement	(\$87.32)
Reserve for Outstanding Obligations	(\$0.06)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH09.

### FUNDING YEAR 2011

Funding Year 2011 began on July 1, 2011 and ended on June 30, 2012. Balances as of June 30, 2019 are as follows:

Funding Year 2011	Amounts in Millions
Amount Authorized and Actually Collected	\$101.33
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$101.29)
Reserve for Outstanding Obligations	(\$0.04)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	\$0.00
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH12.

### FUNDING YEAR 2012

Funding Year 2012 began on July 1, 2012 and ended on June 30, 2013. Balances as of June 30, 2019 are as follows:

Funding Year 2012	Amounts in Millions
Amount Authorized and Actually Collected	\$118.32
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$116.90)
Reserve for Outstanding Obligations	(\$1.29)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$0.13)
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH15.

### FUNDING YEAR 2013

Funding Year 2013 began on July 1, 2013 and ended on June 30, 2014. Balances as of June 30, 2019 are as follows:

Funding Year 2013	Amounts in Millions
Amount Authorized and Actually Collected	\$178.76
Amount Carried Forward / Backward	(\$2.02)
Amount Authorized for Disbursement	(\$175.07)
Reserve for Outstanding Obligations	(\$1.60)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$0.07)
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH18.

### FUNDING YEAR 2014

Funding Year 2014 began on July 1, 2014 and ended on June 30, 2015. Balances as of June 30, 2019 are as follows:

Funding Year 2014	Amounts in Millions
Amount Authorized and Actually Collected	\$232.88
Amount Carried Forward / Backward	(\$1.92)
Amount Authorized for Disbursement	(\$218.50)
Reserve for Outstanding Obligations	(\$1.03)
Reserve for Pending Applications	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$11.43)
Estimated Remaining Balance	\$0.00

Cumulative payments to service providers through 2Q2019 are listed in Appendix RH21.

### FUNDING YEAR 2015

Funding Year 2015 began on July 1, 2015 and ended on June 30, 2016. Balances as of June 30, 2019 are as follows:

Funding Year 2015	Amounts in Millions
Amount Authorized and Actually Collected	\$294.16
Amount Carried Forward / Backward	\$0.33
Amount Authorized for Disbursement	(\$268.92)
Reserve for Outstanding Obligations	(\$8.30)
Reserve for Pending Applications	(\$0.03)
Reserve for USAC Appeals	(\$0.01)
Reserve for FCC Appeals	(\$17.18)
Estimated Remaining Balance	\$0.05

Cumulative payments to service providers through 2Q2019 are listed in Appendix

### **FUNDING YEAR 2016**

RH24.

Funding Year 2016 began on July 1, 2016 and ended on June 30, 2017. Balances as of June 30, 2019 are as follows:

Funding Year 2016	Amounts in Millions
Amount Authorized and Actually Collected	\$402.70
Amount Carried Forward / Backward	(\$33.64)
Amount Authorized for Disbursement	(\$286.79)
Reserve for Outstanding Obligations	(\$40.90)
Reserve for Pending Applications	(\$3.41)
Reserve for USAC Appeals	(\$3.50)
Reserve for FCC Appeals	(\$21.96)
Administrative Expenses	(\$12.29)
Estimated Remaining Balance	\$0.21

Funding commitments made to applicants during 2Q2019 are included in Appendix RH25. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices RH26 and RH27, respectively.

### **FUNDING YEAR 2017**

Funding Year 2017 began on July 1, 2017 and ended on June 30, 2018. In the 2018 Rural Health Care Program Funding Cap Order, the Commission increased the funding cap for Funding Year 2017 from \$400.00 million to \$571 million.<sup>64</sup> Balances as of June 30, 2019 are as follows:

Funding Year 2017	Amounts in Millions
Amount Authorized and Actually Collected	\$367.59
Amount Carried Forward / Backward	\$72.67
Amount Authorized for Disbursement	(\$273.49)
Reserve for Outstanding Obligations	(\$67.06)
Reserve for Pending Applications	(\$22.85)
Reserve for USAC Appeals	(\$60.92)
Reserve for FCC Appeals	(\$3.45)
Administrative Expenses	(\$10.37)
Estimated Remaining Balance	\$2.12

<sup>&</sup>lt;sup>64</sup> Promoting Telehealth in Rural America, WC Docket No. 17-310, Report and Order, FCC 18-82, para. 13 (2018)

Funding commitments made to applicants during 2Q2019 are included in Appendix RH28. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices RH29 and RH30, respectively.

### **FUNDING YEAR 2018**

Funding Year 2018 began on July 1, 2018 and ended on June 30, 2019. In the 2018 Rural Health Care Program Funding Cap Order, the Commission announced a funding cap for Funding Year 2018 of \$581.28 million. As of June 30, 2019, \$232.72 million in funding commitments have been issued for Funding Year 2018. The remaining requests received within the filing window are under review. Balances as of June 30, 2019 are as follows:

Funding Year 2018	Amounts in Millions
Amount Authorized and Actually Collected	\$581.28
Amount Carried Forward / Backward	\$0.00
Amount Authorized for Disbursement	(\$56.35)
Reserve for Outstanding Obligations	(\$176.37)
Reserve for Pending Applications	(\$144.38)
Reserve for USAC Appeals	(\$96.95)
Reserve for FCC Appeals	\$0.00
Administrative Expenses	(\$12.99)
Estimated Remaining Balance	\$94.24

Funding commitments made to applicants during 2Q2019 are included in Appendix RH31. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices RH32 and RH33, respectively.

#### FUNDING YEAR 2019

On March 8, 2019, the Commission announced a funding cap for Funding Year 2019 of \$593.78 million.<sup>66</sup> On June 10, 2019, the Commission announced a revised funding

<sup>65 2018</sup> Rural Health Care Program Funding Cap Order, para. 23, note 75.

<sup>66</sup> See Wireline Competition Bureau Announces E-Rate and RHC Programs' Inflation-Based Caps for Funding Year 2019, CC Docket No. 02-6, WC Docket No. 02-60, Public Notice, DA 19-170 (2019).

cap for Funding Year 2019 of \$594.07 million.<sup>67</sup> This reflects a 2.2 percent inflation-adjusted increase in the \$581.28 million cap from Funding Year 2018.<sup>68</sup> Funding Year 2019 began on July 1, 2019 and will end on June 30, 2020. The filing window for Funding Year 2019 closed on June 30, 2019.<sup>69</sup>

In its 3Q2019 demand filing, USAC projected that a total of \$83.22 million in unused funds from prior funding years would be available to carry-forward to Funding Year 2019 and future funding years as follows:

Funding Year	Amounts in Millions <sup>70, 71</sup>
2009	\$0.57
2010	0.01
2013	0.01
2014	0.08
2015	12.14
2016	19.80
2017	50.61
Funds Available to Carry-Forward	\$83.22

For Funding Year 2019, USAC will collect an amount equal to the Rural Health Care Funding Cap of \$594.07 million. This amount is inclusive of administrative costs.

#### RURAL HEALTH CARE SUPPORT MECHANISM SUMMARY

The 4Q2019 Rural Health Care Support Mechanism collection requirement of

<sup>&</sup>lt;sup>67</sup> See Wireline Competition Bureau Announces the Availability of Unused Funds to Increase Rural Health Care Program Funding for Funding Year 2019, WC Docket No. 02-60, Public Notice, DA 19-540 (2019) (Rural Health Care June 2019 Public Notice). <sup>68</sup> Id.

<sup>&</sup>lt;sup>69</sup> The filing window deadline was extended to June 30, 2019 for health care providers that: (1) filed FY 2018 multi-year and upfront payment funding requests; and (2) did not receive a funding decision on their FY 2018 funding request from USAC by the release date of FCC 19-45. The filing window deadline was May 31, 2019 for all other filers. See Rural Health Care Support Mechanism, WC Docket No. 02-60, Order, FCC 19-45 (2019).

<sup>&</sup>lt;sup>70</sup> Carry forward amounts in older funding years are lower because dollars were previously released.

<sup>&</sup>lt;sup>71</sup> The projected amount to carry-forward is based on funds available as of March 31, 2019. In preceding tables, the estimated remaining balances for funding years are based on funds available as of June 30, 2019 after applying unused funds announced in the *Rural Health Care June 2019 Public Notice*.

\$148.54 million is calculated as follows:

	Amounts in Millions	Calculation
Funding Year 2019 Cap	\$594.07	A
Funds Previously Collected	(148.45)	В
Remaining Funding Year 2019 Collection	\$445.62	A-B=C
Requirement		
Quarterly Funding Requirement	\$148.54	C / 3

The amount includes collection requirements for the Telecommunications Program, the Healthcare Connect Fund, and administrative costs. The collection requirement of \$148.54 million is adjusted as follows: decreased by the prior period adjustment of \$0.79 million<sup>72</sup>; resulting in a total projected 4Q2019 funding requirement for the Rural Health Care Support Mechanism of \$147.75 million.

#### SCHOOLS AND LIBRARIES SUPPORT MECHANISM

Following is a summary of Schools and Libraries Support Mechanism net commitments<sup>73</sup> and net authorized for payment<sup>74</sup> by Funding Year as of June 30, 2019.

FUNDING YEAR 1998

**FUNDING YEAR 1998** Net Authorized for **Net Commitments Payment** Auth/Com % of % of Total Committed Millions **Millions** Authorized **Authorized** % of Total of of for for Commitments **Payment Dollars Dollars** Payment Telecommunications \$679.21 39.98% \$507.76 36.30% 74.76%

<sup>&</sup>lt;sup>72</sup> Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, and bad debt.

<sup>&</sup>lt;sup>73</sup> Net Commitments are the amount of total funding commitments (including appeals, less funding commitment adjustments (COMADs) and other recaptures) reduced by the remaining dollar amount of commitments that had not been fully disbursed by their invoicing deadline.

<sup>&</sup>lt;sup>74</sup> Net authorized for payment is the amount of total approved invoices less any returned funds. Authorized payments may be greater than net commitments due to recoveries in the process of collection.

Internet Access	\$134.10	7.89%	\$94.82	6.78%	70.71%
Internal Connections	\$885.73	52.13%	\$796.37	56.93%	89.91%
TOTAL	\$1,699.04	100.00%	\$1,398.95	100.00%	82.34%
Deobligations due to Expired FRNs	(\$300.10)				
Net Commitments	\$1,398.95				

No Funding Year 1998 applications remain in the Program Integrity Assurance

(PIA) review process.

### FUNDING YEAR 1999

FUNDING YEAR 1999							
	Net Cor	Net Commitments		Net Authorized for Payment			
					% of Committed		
	Millions of	% of Total	Millions	for	Authorized		
	Dollars	Commitments	of Dollars	Payment	for Payment		
Telecommunications	\$634.53	29.54%	\$452.16	27.40%	71.26%		
Internet Access	\$148.67	6.92%	\$95.40	5.78%	64.17%		
Internal Connections	\$1,364.61	63.54%	\$1,102.46	66.82%	80.79%		
TOTAL	\$2,147.81	100.00%	\$1,650.02	100.00%	76.82%		
Deobligations due to	(\$ 407.70 <b>)</b>						
Expired FRNs Net Commitments	(\$497.79)						
1 Vet Committents	\$1,650.02						

No Funding Year 1999 applications remain in the PIA review process.

FUNDING YEAR 2000							
	Net Con	nmitments	Net Autl Pay	Auth/Com			
				% of Total	% of		
				Authorized	Committed		
	Millions of	% of Total	Millions	for	Authorized		
	Dollars	Commitments	of Dollars	Payment	for Payment		
Telecommunications	743.43	35.35%	\$481.21	29.22%	64.73%		
Internet Access	\$218.72	10.40%	\$131.92	8.01%	60.32%		
Internal Connections	\$1,141.01	54.25%	\$1,033.87	62.77%	90.61%		
TOTAL	\$2,103.16	100.00%	\$1,647.00	100.00%	78.31%		

Deobligations due to			
Expired FRNs	(\$431.76)		
Net Commitments	\$1,671.40		

No Funding Year 2000 applications remain in the PIA review process.

### FUNDING YEAR 2001

FUNDING YEAR 2001							
	Net Con	nmitments	Net Authorized for Payment		Auth/Com		
	Millions of Dollars	% of Total Commitments	Millions of Dollars		% of Committed Authorized for Payment		
Telecommunications	\$766.52	35.32%	\$540.89	31.90%	70.56%		
Internet Access	\$224.69	10.35%	\$146.93	8.66%	65.39%		
Internal Connections	\$1,179.01	54.33%	\$1,007.88	59.44%	85.49%		
TOTAL	\$2,170.22	100.00%	\$1,695.69	100.00%	78.13%		
Deobligations due to Expired FRNs	(\$474.53)						
Net Commitments	\$1,695.69						

As of June 30, 2019, two potentially fundable Funding Year 2001 applications remain in the PIA review process.

FUNDING YEAR 2002						
	Net Con	Net Commitments		horized for ment	Auth/Com	
	Millions of Dollars	% of Total Commitments	Millions	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$848.92					
Internet Access	\$251.03	11.91%	\$169.41	10.63%	67.49%	
Internal Connections	\$1,008.48	47.83%	\$814.63	51.10%	80.78%	
TOTAL	\$2,108.43	100.00%	\$1,594.24	100.00%	75.61%	
Deobligations due to Expired FRNs	(\$514.18)					
Net Commitments	\$1,594.25					

As of June 30, 2019, one potentially fundable Funding Year 2002 application remains in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL01.

#### FUNDING YEAR 2003

FUNDING YEAR 2003						
	Net Con	Net Commitments		Net Authorized for Payment		
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment	
Telecommunications	\$898.77	35.64%	\$657.50	33.93%	73.16%	
Internet Access	\$274.76	10.90%	\$203.32	10.49%	74.00%	
Internal Connections	\$1,348.21	53.46%	\$1,076.70	55.57%	79.86%	
TOTAL	\$2,521.74	100.00%	\$1,937.52	100.00%	76.83%	
Deobligations due to Expired FRNs	(\$584.21)					
Net Commitments	\$1,937.53					

As of June 30, 2019, two potentially fundable Funding Year 2003 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL02.

FUNDING YEAR 2004							
	Net Commitments		Net Authorized for Payment		Auth/Com		
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment		
Telecommunications	\$933.66	46.02%	\$689.95	44.94%	73.90%		
Internet Access	\$245.12	12.08%	\$193.34	12.59%	78.88%		
Internal Connections	\$850.25	41.90%	\$651.97	42.47%	76.68%		
TOTAL	\$2,029.03	100.00%	\$1,535.26	100.00%	75.67%		
Deobligations due to Expired FRNs	(\$493.76)						
Net Commitments	\$1,535.27						

No Funding Year 2004 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL03.

### FUNDING YEAR 2005

	FUNDING YEAR 2005							
	Net Commitments		Net Authorized for Payment		Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$983.88	49.02%	\$778.02	47.92%	79.08%			
Internet Access	\$259.42	12.93%	\$214.36	13.20%	82.63%			
Internal Connections	\$643.81	32.08%	\$539.52	33.23%	83.80%			
Internal Connections-Maint	\$119.96	5.98%	\$91.76	5.65%	76.48%			
TOTAL	\$2,007.07	100.00%	\$1,623.65	100.00%	80.90%			
Deobligations due to Expired FRNs	(\$383.41)							
Net Commitments	\$1,623.66							

Five potentially fundable Funding Year 2005 applications remain in the PIA review process.

FUNDING YEAR 2006							
	Net Commitments		Net Authorized for Payment		Auth/Com		
	Millions of % of Total of Authorized		% of Committed Authorized for Payment				
Telecommunications	\$1,063.65	54.62%	\$849.65	54.24%	79.88%		
Internet Access	\$290.34	14.91%	\$236.52	15.10%	81.46%		
Internal Connections	\$475.22	24.40%	\$394.74	25.20%	83.07%		
Internal Connections-Maint	\$118.22	6.07%	\$85.61	5.47%	72.42%		
TOTAL	\$1,947.43	100.00%	\$1,566.53	100.00%	80.44%		
Deobligations due to Expired FRNs	(\$380.90)						
Net Commitments	\$1,566.53						

Ten potentially fundable Funding Year 2006 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL04.

### FUNDING YEAR 2007

FUNDING YEAR 2007								
	Net Commitments		Net Authorized for Payment		Auth/Com			
	Millions of	% of Total	Millions of	% of Total Authorized for	Authorized			
	Dollars	Commitments		Payment	for Payment			
Telecommunications	\$1,164.11	49.41%	\$947.38	48.50%	81.38%			
Internet Access	\$309.84	13.15%	\$258.90	13.25%	83.56%			
Internal Connections	\$724.65	30.76%	\$627.73	32.14%	86.63%			
Internal Connections-Maint	\$157.53	6.69%	\$119.33	6.11%	75.74%			
TOTAL	\$2,356.13	100.00%	\$1,953.34	100.00%	82.90%			
Deobligations due to Expired FRNs	(\$402.79)							
Net Commitments	\$1,953.34							

Four potentially fundable Funding Year 2007 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL05.

FUNDING YEAR 2008								
	Net Con	nmitments	Net Authorized for Payment		Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$1,291.88		\$1,047.22	-	-			
Internet Access	\$332.77	14.02%	\$278.65	14.46%	83.74%			
Internal Connections	\$623.75	26.28%	\$508.18	26.38%	81.47%			
Internal Connections-Maint	\$124.68	5.25%	\$92.46	4.80%	74.16%			
TOTAL	\$2,373.08	100.00%	\$1,926.51	100.00%	81.18%			

Deobligations due to			
Expired FRNs	(\$446.57)		
Net Commitments	\$1,926.51		

One potentially fundable Funding Year 2008 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL06.

#### FUNDING YEAR 2009

FUNDING YEAR 2009								
	Net Commitments		Net Authorized for Payment		Auth/Com			
	Millions of	% of Total	Millions of	% of Total Authorized for	Authorized			
	Dollars	Commitments	Dollars	Payment	for Payment			
Telecommunications	\$1,353.36	48.21%	\$1,111.22	47.64%	82.11%			
Internet Access	\$350.23	12.48%	\$292.66	12.55%	83.56%			
Internal Connections	\$910.97	32.45%	\$788.38	33.80%	86.54%			
Internal Connections-Maint	\$192.54	6.86%	\$140.37	6.02%	72.91%			
TOTAL	\$2,807.10	100.00%	\$2,332.64	100.00%	83.10%			
Deobligations due to Expired FRNs	(\$474.10)							
Net Commitments	\$2,333.00							

Four potentially fundable Funding Year 2009 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL7. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL08 and SL09, respectively.

FUNDING YEAR 2010								
	Net Con	nmitments	Net Authorized for Payment		Auth/Com			
				% of Total	% of			
			Millions	Authorized	Committed			
	Millions of	% of Total	of	for	Authorized			
	Dollars	Commitments	Dollars	Payment	for Payment			

Telecommunications	\$1,430.33	47.69%	\$1,176.90	48.05%	82.28%
Internet Access	\$391.83	13.07%	\$330.25	13.48%	84.29%
Internal Connections	\$974.14	32.48%	\$794.11	32.42%	81.52%
Internal Connections-Maint	\$202.73	6.76%	\$147.96	6.04%	72.98%
TOTAL	\$2,999.03	100.00%	\$2,449.23	100.00%	81.67%
Deobligations due to					
Expired FRNs	(\$549.36)				
Net Commitments	\$2,449.67				

One potentially fundable Funding Year 2010 application remain in the PIA review process. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL10 and SL11 respectively.

#### FUNDING YEAR 2011

FUNDING YEAR 2011								
	Net Commitments		Net Authorized for Payment		Auth/Com			
	Millions of Dollars	% of Total	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$1,468.67							
Internet Access	\$467.65	17.55%	\$387.76	18.05%	82.92%			
Internal Connections	\$602.83	22.62%	\$495.93	23.08%	82.27%			
Internal Connections-Maint	\$126.23	4.74%	\$76.23	3.55%	60.39%			
TOTAL	\$2,665.39	100.00%	\$2,148.78	100.00%	80.62%			
Deobligations due to Expired FRNs	(\$513.52)							
Net Commitments	\$2,151.87							

Two potentially fundable Funding Year 2011 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL12. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL13 and SL14, respectively.

#### FUNDING YEAR 2012

	FUNDING YEAR 2012								
	Net Commitments		Net Authorized for Payment		Auth/Com				
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment				
Telecommunications	\$1,515.44	51.35%	\$1,220.94	52.14%	80.57%				
Internet Access	\$556.11	18.84%	\$449.42	19.19%	80.81%				
Internal Connections	\$747.20	25.32%	\$591.85	25.28%	79.21%				
Internal Connections-Maint	\$132.59	4.49%	\$79.26	3.39%	59.78%				
TOTAL	\$2,951.34	100.00%	\$2,341.46	100.00%	79.34%				
Deobligations due to Expired FRNs	(\$579.72)								
Net Commitments	\$2,371.62								

As of June 30, 2019, 12 potentially fundable Funding Year 2012 applications remain in the PIA review process. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL15 and SL16, respectively.

	FUNDING YEAR 2013									
	Net Commitments		Net Authorized for Payment		Auth/Com					
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment					
Telecommunications	\$1,563.16	71.07%	\$1,240.90	70.75%	79.38%					
Internet Access	\$636.28	28.93%	\$513.11	29.25%	80.64%					
Internal Connections	\$0.00	0.00%	\$0.00	0.00%	0.00%					
Internal Connections-Maint	\$0.00	0.00%	\$0.00	0.00%	0.00%					
TOTAL	\$2,199.44	100.00%	\$1,754.01	100.00%	79.75%					
Deobligations due to Expired FRNs	(\$445.03)									
Net Commitments	\$1,754.41									

As of June 30, 2019, 41 potentially fundable Funding Year 2013 applications remain in the PIA review process.

#### FUNDING YEAR 2014

FUNDING YEAR 2014								
	Net Commitments			norized for ment	Auth/Com			
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment			
Telecommunications	\$1,629.70	69.50%	\$1,273.14	69.04%	78.12%			
Internet Access	\$715.33	30.50%	\$571.01	30.96%	79.82%			
Internal Connections	\$0.00	0.00%	\$0.00	0.00%	0.00%			
Internal Connections-Maint	\$0.00	0.00%	\$0.00	0.00%	0.00%			
TOTAL	\$2,345.03	100.00%	\$1,844.15	100.00%	78.64%			
Deobligations due to Expired FRNs	(\$471.10)							
Net Commitments	\$1,873.93							

As of June 30, 2019, 24 potentially fundable Funding Year 2014 applications remain in the PIA review process. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL17 and SL18, respectively.

FUNDING YEAR 2015									
	Net Commitments		Net Auth Pay	Auth/Com					
	Millions of Dollars	% of Total	% of Total Millions of Authorized Dollars for Payment		% of Committed Authorized for Payment				
Telecommunications	\$821.90			-	· ·				
Internet Access	\$724.84	22.32%	\$603.29	21.95%	83.23%				
Internal Connections	\$1,173.62	36.14%	\$1,082.17	39.38%	92.21%				
Internal Connections-Maint	\$23.19	0.71%	\$17.32	0.63%	74.67%				
MIBS	\$23.42	0.72%	\$13.15	0.48%	56.13%				

Voice	\$480.85	14.81%	\$350.69	12.76%	72.93%
TOTAL	\$3,247.81	100.00%	\$2,748.20	100.00%	84.62%
Deobligations due to Expired FRNs	(\$437.06)				
Net Commitments	\$2,810.75				

As of June 30, 2019, 24 potentially fundable Funding Year 2015 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL19. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL20 and SL21, respectively.

#### **FUNDING YEAR 2016**

FUNDING YEAR 2016					
	Net Commitments		Net Authorized for Payment		Auth/Com
	Millions of Dollars	% of Total Commitments	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment
Telecommunications	\$0.00	0.00%	\$0.00	0.00%	0.00%
Internet Access	\$1,656.39	59.50%	\$1,350.75	58.37%	81.55%
Internal Connections	\$805.16	28.92%	\$720.39	31.13%	89.47%
Internal Connections-Maint	\$24.48	0.88%	\$15.64	0.68%	63.90%
MIBS	\$23.31	0.84%	\$20.55	0.89%	88.16%
Voice	\$274.32	9.85%	\$206.88	8.94%	75.42%
TOTAL	\$2,783.67	100.00%	\$2,314.21	100.00%	83.14%
Deobligations due to Expired FRNs	(\$414.38)				
Net Commitments	\$2,369.29				

As of June 30, 2019, 169 potentially fundable Funding Year 2016 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL22. Authorized funding by applicant during 2Q2019 and

cumulative payments to service providers through 2Q2019 are listed in Appendices, SL23 and SL24, respectively.

#### FUNDING YEAR 2017

FUNDING YEAR 2017					
	Net Commitments		Net Authorized for Payment		Auth/Com
	Millions of Dollars	% of Total	Millions of Dollars	% of Total Authorized for Payment	% of Committed Authorized for Payment
Telecommunications	\$0.00		\$0.00	•	•
Internet Access	\$1,600.58	69.78%	\$1,314.08	70.32%	82.10%
Internal Connections	\$525.97	22.93%	\$441.33	23.62%	83.91%
Internal Connections-Maint	\$22.50	0.98%	\$9.43	0.50%	41.90%
MIBS	\$25.70	1.12%	\$20.02	1.07%	77.88%
Voice	\$118.98	5.19%	\$83.78	4.48%	70.41%
TOTAL	\$2,293.73	100.00%	\$1,868.63	100.00%	81.47%
Deobligations due to Expired FRNs	(\$303.19)				
Net Commitments	\$1,990.54				

As of June 30, 2019, 221 potentially fundable Funding Year 2017 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL25. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL26 and SL27, respectively.

FUNDING YEAR 2018					
		Net Authorized for			
	Net Commi	tments	Payment		Auth/Com
		% of			% of
		Total		% of Total	Committed
	Millions of	Commitm	Millions	Authorized	Authorized
	Dollars	ents	of Dollars	for Payment	for Payment
Telecommunications	\$0.00	0.00%	\$0.00	0.00%	0.00%
Internet Access	\$1,626.20	74.45%	\$680.29	69.72%	41.83%
Internal Connections	\$499.91	22.89%	\$278.26	28.52%	55.66%

Internal Connections-Maint	\$21.95	1.00%	\$3.55	0.36%	16.16%
MIBS	\$15.54	0.71%	\$8.93	0.92%	57.47%
Voice	\$20.59	0.94%	\$4.67	0.48%	22.68%
TOTAL	\$2,184.20	100.00%	\$975.71	100.00%	44.67%
Deobligations due to					
Expired FRNs	\$0.00				
Net Commitments	\$2,184.20				

As of June 30, 2019, 393 potentially fundable Funding Year 2018 applications remain in the PIA review process. Funding commitments made to applicants during 2Q2019 are included in Appendix SL28. Authorized funding by applicant during 2Q2019 and cumulative payments to service providers through 2Q2019 are listed in Appendices SL29 and SL30, respectively.

#### FCC DECISIONS AND UNUSED FUNDS

In a series of actions from December 1999 through December 2002, the Commission used a net total of \$477.16 million of undisbursed Funding Year 1998 Schools and Libraries Support Mechanism funds to reduce USF collection requirements. Consistent with the Commission's direction in the *Schools and Libraries First Report and Order*, a total of \$852.12 million of undisbursed Funding Years 1999 and 2000 collections were used to stabilize USF contributions and offset collections for 3rd Quarter 2002 (3Q2002), 4th Quarter 2002 (4Q2002), and 1st Quarter 2003 (1Q2003).

On October 1, 2004, as required by the FCC, USAC changed the accounting methodology for the USF to generally accepted accounting principles for federal agencies.<sup>76</sup>

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<sup>&</sup>lt;sup>75</sup> See Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, First Report and Order, 17 FCC Rcd 11521,11532, para. 22 (2002) (Schools and Libraries First Report and Order). See also Application of Generally Accepted Accounting Principles for Federal Agencies and Generally Accepted Government Auditing Standards to the Universal Service Fund et al., CC Docket No. 96-45 et al., Order, 18 FCC Rcd 19911 (2003); see also 47 C.F.R. § 54.702(n).

<sup>76</sup> See Application of Generally Accepted Accounting Principles for Federal Agencies and Generally Accepted Government Auditing Standards to the Universal Service Fund et al., CC Docket No. 96-45 et al., Order, 18 FCC Rcd 19911 (2003); see also 47 C.F.R. § 54.702(n).

Commission staff subsequently determined that Funding Commitment Decision Letters (FCDLs) for the Schools and Libraries Support Mechanism are to be treated as "obligations" for federal budgetary accounting purposes and subject to the requirements of the Anti-deficiency Act (ADA).<sup>77</sup> The ADA generally requires that sufficient unobligated resources be available before an obligation can be incurred. Congress exempted the USF from the requirements of the ADA through December 31, 2019.<sup>78</sup>

To reduce the USF cash reserve that has accumulated primarily because the structure of the program necessarily results in significant time lags between the commitments and actual disbursements while at the same time retaining the ability of the USF to satisfy all outstanding commitments based on historic disbursement patterns, the Commission applied a total of \$550 million of the undisbursed USF balance from prior years against Schools and Libraries Support Mechanism demand in 2004. The Commission applied \$200 million of the cash balance in both Second Quarter and Third Quarter 2004, and \$150 million in Fourth Quarter 2004.

<sup>&</sup>lt;sup>77</sup> 31 U.S.C. § 1341.

<sup>&</sup>lt;sup>78</sup> See Consolidated Appropriations Act of 2016, H.R. 2029, 114th Cong. § 501 (2015), became Pub. L. No. 114–113 ("Section 302 of the Universal Service Antideficiency Temporary Suspension Act is amended by striking 'December 31, 2016', each place it appears and inserting 'March 31, 2018'."); see also H.R. 5419, 108th Cong. § 302 (2004) (Universal Service Antideficiency Temporary Suspension Act) ("During the period beginning on the date of enactment of this Act and ending on December 31, 2005, section 1341 and subchapter II of chapter 15 of title 31, United States Code, do not apply (1) to any amount collected or received as Federal universal service contributions required by section 254 of the Communications Act of 1934 (47 U.S.C. 254), including any interest earned on such contributions; nor (2) to the expenditure or obligation of amounts attributable to such contributions for universal service support programs established pursuant to that section."); H.R. 2862, 109th Cong. § 633 (2005); H.R.J. Res. 20, 110th Cong. § 20946 (2007); H.R. 2764, 110th Cong. (2007); H.R. 1105, 111th Cong. (2009); H.R. 3288, 111th Cong. (2009); H.R. 3082, 111th Cong. § 155 (2010); H.R. 2055, 112th Cong. (2011); H.R. 2775, 113th Cong. § 128 (2013), H.R. 3547, 113th Cong. (2014); H.R. 83, 113th Cong. (2014). H.R. 1625, Pub. L. No. 115-141, 115<sup>th</sup> Cong., Div. P, § 201 (2018).

<sup>&</sup>lt;sup>79</sup> As stated in its January 31, 2004 Federal Universal Service Support Mechanisms Fund Size Projections for the Second Quarter 2005, and in its subsequent quarterly filings, USAC will continue to consult with the Commission as appropriate concerning the necessity and timing of any recovery of this \$550 million.

The Commission subsequently authorized the recovery by adjusting subsequent funding years for these changes as follows: 2010: \$140M; 2011: \$250M; 2012: \$40M; and 2013: \$120M.

In the *Schools and Libraries Third* Report and Order, the Commission amended its rules to allow unused funds from prior Funding Years to be carried forward on an annual basis in the second quarter of each calendar year for use in the next full Funding Year. <sup>81</sup> The Commission required USAC to file quarterly estimates of unused funds from prior Funding Years in submitting its projection of Schools and Libraries Support Mechanism demand for the upcoming quarter. The Commission modified the schedule to implement the process for Funding Year 2003 and directed USAC to carry-forward \$420 million of unused prior year funds for use in Funding Year 2003. <sup>82</sup> In accordance with the *Schools and Libraries Third* Report and Order, the Commission announced that \$150 million in unused funds from Funding Year 2001 would be carried forward to increase disbursements to schools and libraries in Funding Year 2004. <sup>83</sup>

On June 11, 2007, the Commission instructed USAC to carry-forward \$650 million in unused funds to Funding Year 2007.<sup>84</sup> The funds were carried forward from Funding Years 2001, 2002, 2003, and 2004 in the amount of \$50 million, \$300 million, \$150 million, and \$150 million, respectively. On June 23, 2008, the Commission instructed USAC to

<sup>&</sup>lt;sup>80</sup> As stated in its January 31, 2004, Federal Universal Service Support Mechanisms Fund Size Projections for the Second Quarter 2005, and in its subsequent quarterly filings, USAC will continue to consult with the Commission as appropriate concerning the necessity and timing of any recovery of this \$550 million. In October of 2014, the Commission authorized the recovery of these funds from subsequent fund years. *See Carryover of Unused Funds for Funding Year 2004*, CC Docket No. 02-6, Public Notice, 19 FCC Red 20420 (2004).

<sup>81</sup> Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Third Report and Order and Second Further Notice of Proposed Rulemaking, 18 FCC Rcd 26912, paras. 52-57 (2003) (Schools and Libraries Third Report and Order).

<sup>82</sup> Id.; see also 47 C.F.R. § 54.507(a)(3).

<sup>83</sup> See Carryover of Unused Funds for Funding Year 2004, CC Docket No. 02-6, Public Notice, 19 FCC Rcd 20420 (2004).

<sup>84</sup> See Carryover of Unused Federal Universal Service Funds for Funding Year 2007, CC Docket No. 02-6, Public Notice, 23 FCC Rcd 10795 (2007).

carry-forward \$600 million in unused funds to Funding Year 2008. 85 The funds were carried forward from Funding Years 2002, 2003, and 2004 in the amount of \$150 million, \$200 million, and \$250 million, respectively. On July 31, 2009, the Commission instructed USAC to carry-forward \$900 million in unused funds to Funding Year 2009. 86 The funds were carried-forward from Funding Years 1999, 2001, 2002, 2003, 2004, 2005, and 2006 in the amount of \$25 million, \$60 million, \$60 million, \$210 million, \$275 million, \$200 million, and \$70 million, respectively. On July 1, 2010, the Commission instructed USAC to carryforward \$900 million in unused funds to Funding Year 2010.87 The funds were carriedforward from Funding Years 2002, 2005, 2006, 2007, and 2008 in the amount of \$25 million, \$100 million, \$300 million, \$375 million, and \$100 million, respectively. On August 22, 2011, the Commission instructed USAC to carry-forward an additional \$250 million in unused funds from Funding Year 2008 to Funding Year 2010.88 The total funds carried forward to Funding Year 2010 amount to \$1,150 million. The Commission further instructed USAC to carry-forward \$850 million in unused funds from Funding Years 2003, 2004, 2005, 2006, 2007, 2008, and 2009 to Funding Year 2011<sup>89</sup> The funds were carriedforward from Funding Years 2003, 2004, 2005, 2006, 2007, 2008, and 2009 in the amount of \$20 million, \$50 million, \$120 million, \$115 million, \$275 million, \$140 million, and \$130 million, respectively. On July 18, 2012, the FCC authorized USAC to carry-forward \$1,050 million in unused funds from prior years to increase Funding Year 2012 disbursements in excess of the \$2.34 billion annual cap. 90 The funds were carried-forward from Funding

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<sup>85</sup> Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 24 FCC Rcd 9960 (2008).

<sup>86</sup> Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 24 FCC Rcd 10164 (WCB 2009)

<sup>&</sup>lt;sup>87</sup> See Wireline Competition Bureau Announces Carryover of Unused Schools and Libraries Universal Service Funds for Funding Year 2010, CC Docket No. 02-6, Public Notice, 25 FCC Rcd 8483 (2010).

<sup>88</sup> Schools and Libraries Universal Service Support Mechanism, CC Docket No. 02-6, Order, 26 FCC Rcd 11145 (WCB 2011)
89 Id. at 11150, para. 13.

<sup>&</sup>lt;sup>90</sup> See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2012, CC Docket No. 02-6, Public Notice, 27 FCC Rcd 8109 (2012).

Years 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, and 2010 in the amount of \$5 million, \$15 million, \$20 million, \$25 million, \$15 million, \$55 million, \$60 million, \$120 million, \$80 million, \$140 million, \$115 million, \$300 million, and \$100 million, respectively. On May 16, 2013, the FCC authorized USAC to carry-forward \$450 million in unused funds from prior years to increase Funding Year 2013 disbursements in excess of the \$2.38 billion annual cap. <sup>91</sup> The funds were carried forward from Funding Years 2007, 2008, 2009 and 2010 in the amount of \$20 million, \$150 million, \$150 million and \$130 million, respectively. On May 2, 2014, the FCC authorized USAC to carry-forward \$200 million in unused funds from prior years to increase Funding Year 2014 disbursements in excess of the \$2.41 billion annual cap. <sup>92</sup> The funds were carried forward from Funding Years 2002, 2007, 2009 and 2010 in the amount of \$40 million, \$30 million, \$70 million and \$60 million, respectively.

In the *Schools and Libraries Sixth Report and Order*, the Commission amended its rules to increase the cap on program funding by indexing the cap to inflation. <sup>93</sup> The Commission calculates this annual increase by using the percentage increase in the gross domestic product chain type price index (GDP-CPI) from the previous year and rounds this to the nearest 0.1 percent. The Commission found that the GDP-CPI increased 0.9 percent between 2008 and 2009. Using this analysis, the Commission set the cap for Funding Year 2010 to \$2,270,250,000. On August 5, 2011, the Commission set the cap for Funding Year 2011 at \$2,290,682,250. <sup>94</sup> On November 18, 2011, the FCC ordered USAC to include the inflation

<sup>91</sup> See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2013, CC Docket No. 02-6, Public Notice 28 FCC Red 7239 (2013).

<sup>&</sup>lt;sup>92</sup>See Wireline Competition Bureau Announces Carry-Forward of Unused Schools and Libraries Universal Service Funds for Funding Year 2014, CC Docket No. 02-6, Public Notice, 29 FCC Rcd 4967 (2014).

<sup>&</sup>lt;sup>93</sup>Schools and Libraries Universal Service Support Mechanism, CC Docket Nos No. 02-6

et al., Sixth Report and Order, 25 FCC Rcd 18762, 18780-83, paras. 35-40 (2010) (Schools and Libraries Sixth Report and Order).

<sup>94</sup> Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2011, CC Docket No. 02-6, Public Notice,

adjustments to the E-rate cap in the Schools and Libraries Support Mechanism demand projection. 95 On May 18, 2012, the Commission set the cap for Funding Year 2012 to \$2,338,786,577. On March 11, 2013, the FCC set the cap for Funding Year 2013 at \$2,380,314,485.97 On March 28, 2014, the FCC set the cap for Funding Year 2014 at \$2,413,817,693.<sup>98</sup>

On December 15, 2014, the FCC Managing Director provided guidance to USAC concerning maintenance of cash reserves for meeting funding commitments for the Schools and Libraries Support Mechanism. 99 On December 19, 2014, the FCC released the Second Erate Modernization Order, adjusting the \$2.41 billion annual cap (after giving effect to inflation adjustments) to \$3.9 billion, effective for Funding Year 2015. On December 23, 2014, USAC submitted information to the FCC consistent with that guidance. 101

On May 6, 2015, USAC submitted an estimate of demand for the E-rate program for Funding Year 2015 of \$3.92 billion, which includes estimated demand for Category One services (telecommunications, telecommunications services and Internet access) of \$2.255 billion and of \$1.665 billion for Category Two services (internal connections, basic maintenance of internal connections and managed internal broadband services).

<sup>26</sup> FCC Rcd 11097 (2011).

<sup>95</sup> See USF/ICC Transformation Order, 26 FCC Rcd at 17848, para. 567.

<sup>%</sup> See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2012, CC Docket No. 02-6, Public Notice, 27 FCC Rcd 5305 (2012).

<sup>97</sup> See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2013, CC Docket No. 02-6, Public Notice, 28 FCC Rcd 2318 (2013).

<sup>98</sup> See Wireline Competition Bureau Announces E-Rate Inflation-Based Cap for Funding Year 2014, CC Docket No. 02-6, Public Notice, 29 FCC Rcd 3222 (2014).

<sup>99</sup> See Letter from John Wilkins, Managing Director, FCC, to Chris Henderson, Chief Executive Officer, USAC, 29 FCC Rcd 14858 (dated Dec. 15, 2014).

<sup>100</sup> See Modernizing the E-Rate Program for Schools and Libraries, WC Docket Nos. 13-184 and 10-90, Second Report and Order and Order on Reconsideration, 29 FCC Rcd 15538 (2014) (Second 2014 E-rate Order).

<sup>101</sup> See Letter from Chris Henderson, Chief Executive Officer, USAC, to Marlene H. Dortch, Secretary, FCC (Dec. 23, 2014) (regarding Submission for the Record - WC Docket 13-184 et al., Information on Schools and Support Mechanism Funds Available for Carry-Forward).

On May 8, 2015, the FCC authorized USAC to carry-forward \$1,575 million in unused funds from prior years to fund Funding Year 2015 disbursements up to the \$3.92 billion demand. The funds were carried-forward from Funding Years 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012 and 2013 in the amount of \$4.99 million; \$8.44 million; \$7.70 million; \$27.70 million; \$15.20 million; \$43.83 million; \$20.95 million; \$18.62 million; \$31.80 million; \$19.49 million; \$18.46 million; \$70.37 million; \$378.57 million; \$595.81 million; \$295.12 million; and \$18 million, respectively.

On June 6, 2016, USAC submitted an estimate of demand for the E-rate program for Funding Year 2016 (July 1, 2016 to September 30, 2017) of \$3.609 billion, which includes estimated demand for Category One services (i.e., telecommunications, telecommunications services and Internet access) of \$2.330 billion and of \$1.279 billion for Category Two services (i.e., internal connections, basic maintenance of internal connections and managed internal broadband services).

On June 8, 2016, the FCC authorized USAC to carry forward \$1,900 million in unused funds from prior years to fund Funding Year 2016 disbursements up to the \$3.609 billion demand. The funds were carried-forward from Funding Years 2004, 2006, 2008, 2010, 2011, 2012, 2013, 2014 and 2015 in the amount of \$1.69 million; \$2.00 million; \$7.00 million; \$4.31 million; \$17.00 million; \$540.00 million; \$850.00 million; \$290 million; and \$188.00 million, respectively.

The FCC directed USAC to fully fund eligible Category One services under the new cap. The FCC also directed USAC to fully fund eligible Category Two services, first using the unused \$1.90 billion in E-rate funds from prior years, and then using any additional funds needed under the new cap to fully meet demand.

On May 24, 2017, the FCC authorized USAC to carry forward \$1,200.24 million to Funding Year 2017 from prior Funding Years as follows: 2014: \$215.04 million; 2015: \$561.88 million; and 2016: \$423.32 million.

The FCC directed USAC to fully fund eligible Category One and Category Two requests, using \$1.2 billion in E-rate funds unused from previous years, and any additional funds needed under the current cap to fully meet demand for such services.

On August 17, 2018, the FCC authorized USAC to carry forward \$1,200.00 million to Funding Year 2018 from prior Funding Years as follows, 1998: \$0.39 million; 2001: \$2.31 million; 2008: \$3.12 million; 2012: \$10.87 million; 2013: \$11.75 million; 2015: \$97.51 million; 2016: \$597.27 million; and 2017: \$476.78 million.

The following sections provide information regarding the use of funds for each funding year, including adjustments made by the Commission and projections of unused funds as required by Commission rules.

#### Funding Year 1998 True-Up

As of June 30, 2019, \$1,398.95 million of Funding Year 1998 support has been disbursed. The Commission, in a series of actions, has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. 102 Given these requirements, USAC estimates no Funding Year 1998 funds are available to carryforward. The estimated Funding Year 1998 balance is based on the following:

	Amounts in
FY 1998	Millions
Amount Authorized and Actually Collected	\$1,925.00

<sup>102</sup> Letter from Mark Stephens, Managing Director, FCC to Chris Henderson, Chief Executive Officer, USAC, DA-17-367,

at 2 (Apr. 17, 2017) (directing USAC to reverse one hundred percent for pending funding requests that are awaiting a decision from USAC or the Commission) (April 17, 2017 Letter).

Amount Authorized for Disbursement	(\$1,398.95)
Administrative Expenses (21 months)	(\$41.79)
Amount Carried Forward / Backward	(\$7.08)
Amount Applied to Adjust 2000, 2001, and 2002 Collections	(\$477.16)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$0.02)
Estimated Remaining Balance	\$0.00

### Funding Year 1999 True-Up

As of June 30, 2019, \$1,650.02 million of Funding Year 1999 support had been disbursed. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. <sup>103</sup> USAC's projection of remaining Funding Year 1999 funds includes a reserve for pending appeals. Given these requirements, USAC estimates no Funding Year 1999 funds are available to carry-forward. The estimated remaining Funding Year 1999 balance is based on the following:

FY 1999	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,650.02)
Administrative Expenses	(\$32.32)
Amount Carried Forward / Backward	(\$94.60)
Amount Applied to Adjust Third Quarter 2002 Collections	(\$256.16)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(\$212.93)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	\$0.00
Reserve for FCC Appeals	(\$3.97)
Estimated Remaining Balance	\$0.00

<sup>&</sup>lt;sup>103</sup> See April 17, 2017 Letter, at 2.

### Funding Year 2000 True-Up

As of June 30, 2019, \$1,647.00 million of Funding Year 2000 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2000 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending appeals. Given these requirements, USAC estimates no Funding Year 2000 funds are available to carry-forward. The estimated remaining Funding Year 2000 balance is based on the following:

FY 2000	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,647.00)
Administrative Expenses	(\$32.24)
Amount Carried Forward / Backward	(\$158.35)
Amount Applied to Adjust Fourth Quarter 2002 Collections	(\$136.85)
Amount Applied to Adjust First Quarter 2003 Collections	(\$246.18)
Potential Additional Disbursements on Committed FRNs	(\$24.40)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	(\$0.01)
Reserve for FCC Appeals	(\$4.97)
Estimated Remaining Balance	\$0.00

### Funding Year 2001 True-Up

As of June 30, 2019, \$1,695.69 million of Funding Year 2001 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused

<sup>&</sup>lt;sup>104</sup> See April 17, 2017 Letter, at 2.

funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. <sup>105</sup> USAC's projection of remaining Funding Year 2001 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$0.02 million of Funding Year 2001 funds are available to carry forward.

FY 2001	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,695.69)
Administrative Expenses	(\$30.56)
Amount Carried Forward / Backward	(\$458.69)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$20.33)
Reserve for USAC Appeals	(\$10.40)
Reserve for FCC Appeals	(\$34.31)
Estimated Remaining Balance	\$0.02

### Funding Year 2002 True-Up

As of June 30, 2019, \$1,594.24 million of Funding Year 2002 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2002 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates \$0.25 million of Funding Year 2002 funds are available to carry-forward. The estimated remaining Funding Year 2002 balance is based on the following:

<sup>105</sup> See April 17, 2017 Letter, at 2.

<sup>106</sup> See April 17, 2017 Letter, at 2.

FY 2002	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,594.24)
Administrative Expenses	(\$38.53)
Amount Carried Forward / Backward	(\$594.10)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.93)
Reserve for USAC Appeals	(\$3.19)
Reserve for FCC Appeals	(\$18.76)
Estimated Remaining Balance	\$0.25

### Funding Year 2003 True-Up

As of June 30, 2019, \$1,937.52 million of Funding Year 2003 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2003 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates no Funding Year 2003 funds are available to carry-forward. The estimated remaining Funding Year 2003 balance is based on the following:

FY 2003	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,937.52)
Administrative Expenses	(\$44.19)
Amount Carried Forward / Backward	(\$638.97)
Amount Received from Rollover	\$420.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$32.83)

<sup>&</sup>lt;sup>107</sup> See April 17, 2017 Letter, at 2.

Reserve for USAC Appeals	(\$0.02)
Reserve for FCC Appeals	(\$16.47)
Estimated Remaining Balance	\$0.00

### Funding Year 2004 True-Up

As of June 30, 2019, \$1,535.26 million of Funding Year 2004 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2004 funds includes a reserve for pending appeals. Given these requirements, USAC estimates that (\$0.24) million of Funding Year 2004 funds are available to carry-forward. The estimated remaining Funding Year 2004 balance is based on the following:

FY 2004	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,535.26)
Administrative Expenses	(\$55.75)
Amount Carried Forward / Backward	(\$718.68)
Amount Received from Rollover	\$150.00
Amount Applied to Adjust Collections	(\$550.00)
Adjustment for Reduction in Collections	\$550.00
Potential Additional Disbursements on Committed FRNs	(\$0.24)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Reserve for USAC Appeals	(\$3.81)
Reserve for FCC Appeals	(\$86.50)
Estimated Remaining Balance	(\$0.24)

<sup>&</sup>lt;sup>108</sup> See April 17, 2017 Letter, at 2.

#### Funding Year 2005 True-Up

As of June 30, 2019, \$1,623.65 million of Funding Year 2005 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2005 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$0.63) million of Funding Year 2005 funds are available to carry-forward. The estimated remaining Funding Year 2005 balance is based on the following:

FY 2005	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,623.65)
Administrative Expenses	(\$64.99)
Amount Carried Forward / Backward	(\$525.45)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$5.07)
Reserve for USAC Appeals	(\$0.64)
Reserve for FCC Appeals	(\$30.83)
Estimated Remaining Balance	(\$0.63)

#### Funding Year 2006 True-Up

As of June 30, 2019, \$1,566.53 million of Funding Year 2006 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for

<sup>109</sup> See April 17, 2017 Letter, at 2.

pending appeals.<sup>110</sup> USAC's projection of remaining Funding Year 2006 funds includes an estimate for pending applications and a reserve for pending appeals. Given these requirements, USAC estimates that \$0.05 million of Funding Year 2006 funds are available to carry-forward. The estimated remaining Funding Year 2006 balance is based on the following:

FY 2006	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,566.53)
Administrative Expenses	(\$80.74)
Amount Carried Forward / Backward	(\$580.16)
Potential Additional Disbursements on Committed FRNs	(\$0.26)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.19)
Reserve for USAC Appeals	(\$1.93)
Reserve for FCC Appeals	(\$20.14)
Estimated Remaining Balance	\$0.05

### Funding Year 2007 True-Up

As of June 30, 2019, \$1,953.34 million of Funding Year 2007 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2007 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates

<sup>110</sup> See April 17, 2017 Letter, at 2.

<sup>111</sup> See April 17, 2017 Letter, at 2.

that \$0.75 million of Funding Year 2007 funds are available to carry-forward. The estimated remaining Funding Year 2007 balance is based on the following:

FY 2007	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,953.34)
Administrative Expenses	(\$81.24)
Amount Carried Forward / Backward	(\$847.32)
Amount Received from Rollover	\$650.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$1.00)
Reserve for USAC Appeals	(\$0.51)
Reserve for FCC Appeals	(\$15.84)
Estimated Remaining Balance	\$0.75

### Funding Year 2008 True-Up

As of June 30, 2019, \$1,926.51 million of Funding Year 2008 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2008 funds includes a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$0.78 million of Funding Year 2008 funds are available to carry-forward. The estimated remaining Funding Year 2008 balance is based on the following:

	Amounts in
FY 2008	Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$1,926.51)
Administrative Expenses	(\$125.59)

<sup>&</sup>lt;sup>112</sup> See April 17, 2017 Letter, at 2.

Amount Carried Forward / Backward	(\$776.32)
Amount Received from Rollover	\$600.00
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$0.03)
Reserve for USAC Appeals	(\$2.24)
Reserve for FCC Appeals	(\$18.53)
Estimated Remaining Balance	\$0.78

### Funding Year 2009 True-Up

As of June 30, 2019, \$2.332.64 million of Funding Year 2009 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2009 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$2.18) million of Funding Year 2009 funds are available to carry-forward. The estimated remaining Funding Year 2009 balance is based on the following:

FY 2009	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$2,332.64)
Administrative Expenses	(\$81.27)
Amount Carried Forward / Backward	(\$726.67)
Amount Received from Rollover	\$900.00
Potential Additional Disbursements on Committed FRNs	(\$0.35)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$0.01)
Remaining Uncommitted Requests	(\$0.05)
Reserve for USAC Appeals	(\$0.12)
Reserve for FCC Appeals	(\$11.07)

<sup>113</sup> See April 17, 2017 Letter, at 2.

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Estimated Remaining Balance (\$2.18)	Estimated Remaining Balance	(\$2.18)
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#### Funding Year 2010 True-Up

As of June 30, 2019, \$2,449.23 million of Funding Year 2010 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2010 funds includes an estimate to pay additional disbursements on committed but undisbursed funding request and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$2.12) million of Funding Year 2010 funds are available to carry-forward. The estimated remaining Funding Year 2010 balance is based on the following:

FY 2010	Amounts in Millions
Amount Authorized and Actually Collected	\$2,270.25
Amount Authorized for Disbursement	(\$2,449.23)
Administrative Expenses	(\$75.33)
Amount Carried Forward / Backward	(\$740.73)
Amount Received from Rollover	\$1,150.00
Amount Applied to Adjust Collections FY2004	(\$140.00)
Potential Additional Disbursements on Committed FRNs	(\$0.40)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$0.05)
Remaining Uncommitted Requests	\$0.00
Reserve for USAC Appeals	(\$1.80)
Reserve for FCC Appeals	(\$14.83)
Estimated Remaining Balance	(\$2.12)

<sup>&</sup>lt;sup>114</sup> See April 17, 2017 Letter, at 2.

#### Funding Year 2011 True-Up

As of June 30, 2019, \$2,148.78 million of Funding Year 2011 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2011 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$0.19) million of Funding Year 2011 funds are available to carry-forward. The estimated remaining Funding Year 2011 balance is based on the following:

FY 2011	Amounts in Millions
Amount Authorized and Actually Collected	\$2,290.68
Amount Authorized for Disbursement	(\$2,148.78)
Administrative Expenses	(\$69.17)
Amount Carried Forward / Backward	(\$646.74)
Amount Received from Rollover	\$850.00
Amount Applied to Adjust Collections FY2004	(\$250.00)
Potential Additional Disbursements on Committed FRNs	(\$1.62)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$1.47)
Remaining Uncommitted Requests	(\$0.03)
Reserve for USAC Appeals	(\$5.03)
Reserve for FCC Appeals	(\$18.03)
Estimated Remaining Balance	(\$0.19)

### Funding Year 2012 True-Up

As of June 30, 2019, \$2,341.46 million of Funding Year 2012 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to

<sup>115</sup> See April 17, 2017 Letter, at 2.

move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2012 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$5.76) million of Funding Year 2012 funds are available to carry-forward. The estimated remaining Funding Year 2012 balance is based on the following:

FY 2012	Amounts in Millions
Amount Authorized and Actually Collected	\$2,338.80
Amount Authorized for Disbursement	(\$2,341.46)
Administrative Expenses	(\$67.31)
Amount Carried Forward / Backward	(\$881.49)
Amount Received from Rollover	\$1,050.00
Amount Applied to Adjust Collections FY2004	(\$40.00)
Potential Additional Disbursements on Committed FRNs	(\$25.52)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$4.73)
Remaining Uncommitted Requests	(\$4.94)
Reserve for USAC Appeals	(\$0.32)
Reserve for FCC Appeals	(\$28.79)
Estimated Remaining Balance	(\$5.76)

#### Funding Year 2013 True-Up

As of June 30, 2019, \$1,754.01 million of Funding Year 2013 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2013 funds includes an

<sup>116</sup> See April 17, 2017 Letter, at 2.

<sup>117</sup> See April 17, 2017 Letter, at 2.

estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that an additional (\$0.48) million of Funding Year 2013 funds are available to carry-forward. The estimated remaining Funding Year 2013 balance is based on the following:

FY 2013	Amounts in Millions
Amount Authorized and Actually Collected	\$2,380.30
Amount Authorized for Disbursement	(\$1,754.01)
Administrative Expenses	(\$62.90)
Amount Carried Forward / Backward	(\$875.52)
Amount Received from Rollover	\$450.00
Amount Applied to Adjust Collections FY2004	(\$120.00)
Potential Additional Disbursements on Committed FRNs	\$0.00
Reserved for Invoices Awaiting Approval Expired FRNs	(\$0.39)
Remaining Uncommitted Requests	(\$2.94)
Reserve for USAC Appeals	(\$0.78)
Reserve for FCC Appeals	(\$14.24)
Estimated Remaining Balance	(\$0.48)

#### Funding Year 2014 True-Up

As of June 30, 2019, \$1,844.15 million of Funding Year 2014 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2014 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests and a reserve for pending applications and appeals. Given these requirements, USAC

<sup>118</sup> See April 17, 2017 Letter, at 2.

estimates that (\$0.02) million of Funding Year 2014 funds are available to carry-forward. The estimated remaining Funding Year 2014 balance is based on the following:

FY 2014	Amounts in Millions
Amount Authorized and Actually Collected	\$2,413.82
Amount Authorized for Disbursement	(\$1,844.15)
Administrative Expenses	(\$74.94)
Amount Carried Forward / Backward	(\$646.28)
Amount Received from Rollover	\$200.00
Potential Additional Disbursements on Committed FRNs	(\$0.18)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$29.60)
Remaining Uncommitted Requests	(\$2.54)
Reserve for USAC Appeals	(\$0.29)
Reserve for FCC Appeals	(\$15.86)
Estimated Remaining Balance	(\$0.02)

#### Funding Year 2015 True-Up

As of June 30, 2019, \$2,748.20 million of Funding Year 2015 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2015 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$49.37) million of Funding Year 2015 funds are available to carry-forward. The estimated remaining Funding Year 2015 balance is based on the following:

<sup>&</sup>lt;sup>119</sup> See April 17, 2017 Letter, at 2.

FY 2015	Amounts in Millions
Amount Authorized and Actually Collected	\$2,250.00
Amount Authorized for Disbursement	(\$2,748.20)
Administrative Expenses	(\$103.04)
Amount Carried Forward / Backward	(\$915.51)
Amount Received from Rollover	\$1,575.05
Potential Additional Disbursements on Committed FRNs	(\$25.58)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$42.24)
Remaining Uncommitted Requests	(\$1.55)
Reserve for USAC Appeals	(\$24.87)
Reserve for FCC Appeals	(\$13.43)
Estimated Remaining Balance	(\$49.37)

### Funding Year 2016 True-Up

As of June 30, 2019, \$2,314.21 million of Funding Year 2016 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2016 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that (\$21.67) million of Funding Year 2016 funds are available to carry-forward. The estimated remaining Funding Year 2016 balance is based on the following:

<sup>&</sup>lt;sup>120</sup> See April 17, 2017 Letter, at 2.

FY 2016	Amounts in Millions
Amount Authorized and Actually Collected	\$1,842.25
Amount Authorized for Disbursement	(\$2,314.21)
Administrative Expenses	(\$120.35)
Amount Carried Forward / Backward	(\$1,234.12)
Amount Received from Rollover	\$1,900.00
Potential Additional Disbursements on Committed FRNs	(\$32.81)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$22.50)
Remaining Uncommitted Requests	(\$7.98)
Reserve for USAC Appeals	(\$8.15)
Reserve for FCC Appeals	(\$23.80)
Estimated Remaining Balance	(\$21.67)

### Funding Year 2017 True-Up

As of June 30, 2019, \$1,868.63 million of Funding Year 2017 support had been authorized for disbursement. The Commission in a series of actions has directed USAC to move outstanding contingency funds to subsequent years in an effort to utilize unused funds. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2017 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, and a reserve for pending applications and appeals. Given these requirements, USAC estimates that \$1.03 million of Funding Year 2017 funds are available to carry-forward. The estimated remaining Funding Year 2017 balance is based on the following:

<sup>&</sup>lt;sup>121</sup> See April 17, 2017 Letter, at 2.

FY 2017	Amounts in Millions
Amount Authorized and Actually Collected	\$2,064.22
Amount Authorized for Disbursement	(\$1,868.63)
Administrative Expenses	(\$110.67)
Amount Carried Forward / Backward	(\$972.00)
Amount Received from Rollover	\$1,200.24
Potential Additional Disbursements on Committed FRNs	(\$105.04)
Reserved for Invoices Awaiting Approval Expired FRNs	(\$16.52)
Remaining Uncommitted Requests	(\$143.26)
Reserve for USAC Appeals	(\$11.08)
Reserve for FCC Appeals	(\$36.23)
Estimated Remaining Balance	\$1.03

### Funding Year 2018 True-Up

As of June 30, 2019, \$975.71 million of Funding Year 2018 support had been authorized for disbursement. On April 17, 2017, the Commission directed USAC to reserve 100 percent for pending appeals. USAC's projection of remaining Funding Year 2018 funds includes an estimate to pay additional disbursements on committed but undisbursed funding requests, a reserve for pending applications, and a reserve for pending appeals. Given these requirements, USAC estimates that (\$6.40) million of Funding Year 2018 funds are available to carry-forward. The estimated remaining Funding Year 2018 balance is based on the following:

<sup>&</sup>lt;sup>122</sup> See April 17, 2017 Letter, at 2.

FY 2018	Amounts in Millions
Amount Authorized and Actually Collected	\$1,629.45
Amount Authorized for Disbursement	(\$975.71)
Administrative Expenses	(\$100.90)
Amount Carried Forward / Backward	\$(256.53)
Amount Received from Rollover	\$1,200.00
Potential Additional Disbursements on Committed FRNs	(\$1,207.34)
Reserved for Invoices Awaiting Approval Expired FRNs	\$0.00
Remaining Uncommitted Requests	(\$236.60)
Reserve for USAC Appeals	(\$49.50)
Reserve for FCC Appeals	(\$9.27)
Estimated Remaining Balance	(\$6.40)

#### SCHOOLS AND LIBRARIES SUPPORT MECHANISM SUMMARY

On March 8, 2019, the FCC announced the funding cap for Funding Year 2019 of \$4,151.40 million. This reflects a 2.2 percent inflation-adjusted increase to the \$4,062.03 million cap from Funding Year 2018. The filing window for Funding Year 2019 closed on March 27, 2019. Based on applications received within the window, USAC estimates demand for Funding Year 2019 will be \$2,596.61 million (net of projected post window close adjustments). In consultation with the FCC, USAC projected that a total of \$1,000.00 million was available to carry-forward to Funding Year 2019 from prior Funding Years as follows, 1998: \$0.02 million; 1999: \$4.67 million; 2000: \$8.72 million; 2008: \$4.69 million; 2009: \$15.07 million; 2010: \$22.33 million; 2011: \$2.96 million; 2012: \$19.83 million; 2013: \$2.64 million; 2014: \$10.51 million; 2015: \$68.12 million; 2016: \$213.53 million; 2017: \$385.63 million; and 2018: \$241.28 million. Based on the estimated demand of \$2,596.61

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<sup>&</sup>lt;sup>123</sup> See Wireline Competition Bureau Announces E-Rate and RHC Programs' Inflation-Based Caps for Funding Year 2019, CC Docket No. 02-6, WC Docket No. 02-60, Public Notice, DA 19-170.

<sup>&</sup>lt;sup>125</sup> See Letter from Catriona Ayer, Vice President Schools and Libraries Division, USAC, to Kris Monteith, Bureau Chief, Wireline Competition Bureau, FCC, CC Docket No. 02-6 (Apr. 1, 2019).

million, and funds carried forward of \$1,000.00 million, the collections requirement for Funding Year 2019 is \$1,596.61 million. The 4Q2019 collection requirement of \$399.15 million represents one quarter of demand for Funding Year 2019.

The net fund requirement of \$399.15 million is adjusted as follows: decreased by the prior period adjustments of \$1.82 million <sup>126</sup> and increased by \$24.95 million for administrative expenses; resulting in a total projected 4Q2019 funding requirement for the Schools and Libraries Support Mechanism of \$422.28 million.

#### AUTHORIZATION TO FILE WITH THE COMMISSION

At their July 29, 2019 meeting, USAC's High Cost & Low Income, Rural Health Care, and Schools & Libraries Committees adopted resolutions authorizing USAC staff to file with the Commission the 4Q2019 projected support mechanism funding requirements described herein. At its July 30, 2019 meeting, the USAC Board of Directors adopted a resolution authorizing the inclusion of the projected 4Q2019 administrative expenses in this report to the Commission.

Respectfully submitted,

UNIVERSAL SERVICE ADMINISTRATIVE COMPANY

//s// Charles Salvator, Vice President of Finance and Chief Financial Officer

August 2, 2019

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<sup>&</sup>lt;sup>126</sup> Prior period adjustments reconcile projections to actual results and include adjustments for billings, interest income, and bad debt.